

Emergency Shelter/NFI Cluster Meeting

25 January 2016

11:00-13:00

UNHCR Office (16, Lavrska St., Kyiv)

25 січня 2016 року

11:00-13:00

Офіс УВКБ ООН (вул. Лаврська, 16)

Agenda of the meeting

1. Introduction, presentation of participants; 5 min – Igor
2. Review of the previous meeting decisions, 5 min – Andrii
3. Update on recent Cluster Factsheet, 3W, Kobo training and 2015 achievements and reporting, 10 min – Andrii
4. Update from the SAG meeting (Strategic Advisory Group), 5 min – Igor
5. Update on winterization progress, 10 min – Igor and other participants
6. Update on Collective Centers, 5 min – Igor
7. Discussion on 2016 plans (meeting schedule, priorities etc.), 10 min - Igor
8. Updates from Participants, 20 min
9. AOB, 5 min

ACTION POINTS

ACTION POINT	BY WHOM	BY WHEN
Assessment database to be published	Shelter Cluster team	Before next meeting
To share draft heavy repairs technical working group meeting notes and recommendations	Shelter Cluster team	February
Ukrainian Social Investment Fund to share list of locations for rehabilitation once approved	Ukrainian Social Investment Fund	Once approved
Share meetings schedule by the end of year for Kyiv	Shelter Cluster team	With the minutes
Share 3W maps for comments before release	Shelter Cluster team	Done
Send individual reminders to participants for Kobo training	Shelter Cluster team	ASAP
Share link to the sign-up form for the Kobo training	Shelter Cluster team	With the minutes
Send reminder for winterization update in advance	Shelter Cluster team	First week of February
Keep Cluster partners updated on overview of Collective Centers and further developments.	Shelter Cluster team	Continuously
Share external evaluation report once released	Shelter Cluster team	Once available
Crimean Diaspora to share invitation for the third All Ukrainian IDP Forum	Crimean Diaspora	Once ready



Include the needs for repairs as agenda item for discussion in Kramatorsk and Sievierodonetsk sub-national meetings	Shelter Cluster team	With the meeting agenda
---	----------------------	-------------------------



Agenda item 1. Introduction, presentation of participants

All participants briefly introduced themselves, attendance sheet was circulated (See Annex 1 to the meeting notes).

Agenda item 2. Review of the previous meeting decisions

For information of new participants and as a reminder: all previous meeting notes are published through Google Group to Shelter Cluster subscribers and are also updated on [web-site here](#).

Pending items:

- Assessment database to be published
- To share draft heavy repairs technical working group meeting notes and recommendations
- Ukrainian Social Investment Fund to share list of locations for rehabilitation once approved

Agenda item 3. Update on recent Cluster Factsheet, 3W, Kobo training and 2015 achievements and reporting

Cluster Factsheet for December 2015 has been presented: it contains update on winterization to date as well as the most important highlights.

3W update for December 2015 has been completed with inputs from many partners. Six maps have been created as first product: partners' presence in Ukraine by regions and district level of information for Dnipropetrovsk, Kharkiv, Zaporizhzhia, Donetsk and Luhansk.

Note: NGCA labels and names have been changed according to the discussions that took place in December with regard to mentioning agencies operating in NGCA. Printed maps were circulated for comments and feedback during the meeting and will be shared with participants and agencies focal points for comments before releasing products.

Attitude of Ukrainian authorities was discussed over the meeting with regard to operations in NGCA: in general central authorities may have objections and legal limitations (esp. MFA), at the same time there is understanding that these are humanitarian needs.

Kobo training will take place in Sievierodonetsk on Friday, 5 February 2016 (for participants from Kharkiv, Sloviansk and Sievierodonetsk). Sessions are also planned in Kyiv and tentatively in Mariupol. Online data collection throughout entire humanitarian cycle will be reviewed in the first part (more theoretical), while second part will be totally dedicated to the creation of the form, data collection techniques and analysis.

Also, more as an overview for the Strategic Advisory Group meeting Cluster achievements document has been prepared. It has basic information about meetings, activities, Cluster partners achievements and outreach, timeline with major milestones.

ACTION POINTS:

- Share 3W maps for comments before release;
 - Send individual reminders to participants for Kobo training;
 - Share link to the sign-up form for the Kobo training.
-



- Share meetings schedule by the end of year for Kyiv.

Agenda item 4. Update from the SAG meeting (Strategic Advisory Group)

On 21 December 2015 meeting of the Strategic Advisory Group (SAG) took place. Firstly, all SAG members were debriefed on external evaluation mission that took place end of year. Here are some notes:

- Change Kyiv centric approach should be shifted to enhanced field presence (meet more technical guidance needs in the field, see which other support is required, post-distribution monitoring results sharing).
- Kyiv meetings will take place on monthly basis, which allows to focus more on the field;
- Centralized damage assessment and complete picture was noted as a gap that shall be improved in 2016. First ice breaking has already taken place and first meetings with local and regional authorities have shown possibility for cooperation in this regard.
- Increased presence in Mariupol and NGCA was discussed and still under consideration.

For more details, please see [SAG meeting notes here](#).

ACTION POINTS:

- Share external evaluation report once released.

Agenda item 5. Update on winterization progress

Firstly, it is important to note that comparing to previous years this time it is much better organized, with guidelines in place and partners planning in advance. Coverage is good with referral system in place and enhanced communication among actors. This is also possible due to decentralization of the Cluster and many field decisions taking place in the field.

Also, there are new actors on the ground: regional administrations also participate in winterization (GCA and GCA part of the grey area).

Just a brief overview of the **Donetsk region budget** (see attached) with several interesting components:

- State budget subvention to cover utilities discounts and subsidies for electricity, gas, heating and water supply (incl. sewage), communal service payments (maintenance of buildings and territory thereto), removal of rubbish – UAH 2,487 million (USD 101 million)
- State budget subvention to cover utilities discounts and subsidies for purchase of solid and liquid fuel, LNG for stove heating for the population – UAH 49.3 million (USD 2 million equivalent of 2% of the above mentioned subsidies)

Both budget lines have also detailed allocation per city council, and includes: Avdiivka, Artemivsk, Vuhledar, Dzerzhynsk, Dymytrov, Dobropillia, Druzhkivka, Kostiantynivka, Kramatorsk, Krasnyi Lyman, Krasnoarmiisk, Mariupol, Novohrodivka, Selidove, Sloviansk and districts: Artemivskii, Velykonovosylkivskii, Volnovaskii, Volodarskii, Dobropilskii, Kostiantynivskii, Krasnoarmiskii, Mariinskii, Oleksandrivskii, Pershotravnevy, Slovianskii,



Yasynuvatskii. Surprisingly, city Vuhledar has no allocations for solid and liquid fuel for stove heating for the population.

Annex 5 of the budget also specifies availability of UAH 8 million to cover the expenses of the enterprises, institutions and organizations related to the accommodation of those displaced from ATO (320,000 USD for CC).

Specifically for regional sanatorium “Perlyna Donetchyny” there is UAH 3.5 million allocated to cover expenses related to the repercussions of ATO.

Just to note, subsidies for purchase of solid and liquid fuel, LNG for stove heating for the population are allocated to specific vulnerable categories of the population, like families with many children, veterans, people who have been working in mining etc (list includes more than 15 categories, see para 4, Article 102 of the Budget Code of Ukraine). The amounts per household are defined by the [Cabinet of Ministers Resolution # 356 of 23 April 2012](#) and are as follows:

- 1) Minimal amount as a discount is 1 ton of solid fuel / 1 balloon LNG per household;
- 2) Minimal amount as subsidy – 2 tons per household (in line with the cluster recommendation)
- 3) In case support is provided in cash, there are minimal prices per solid fuel established (need recalculation after 2012)
 - a. UAH 950 (with change from 2012 to 2016 to be included according to inflation) for solid fuel;
 - b. UAH 121,88 per one balloon of LNG.

Luhansk regional budget will be also analyzed and included into a more comprehensive analysis.

Next week there are meetings in the field (Kramatorsk and Sievierodonetsk) and we will use this opportunity to update information on the progress of winterization.

Some time ago (mid-December) maps on winterization activities and coverage in grey are were produced and are planned to be update by 15 February 2016. So, next week all partners will be contacted for an update of activities.

ACTION POINTS:

- Send reminder for winterization update in advance.

Agenda item 6. Update on Collective Centers

Cluster is working on an overview of Collective Centers in Ukraine: to see the legislation, pre-conflict situation and current, change over time. The issue is very complex and even definition of the Collective Center is difficult to define. The most often used one needs further clarification and explanation:

“Collective Centres are pre-existing buildings and structures used for the collective and communal settlement of the displaced population in the event of conflict or natural disaster.” (CCCM Cluster Guidelines on Collective Centers, 2010).



As of end of 2015, there were some 300 Collective Centers observed with over 14,000 people residing there. Alarming was also that 22% Collective Centers were not winterized. In addition to this, 23 Collective Centers were closed over last year.

Occupancy ratio differs depending on the location: cities and urban centers are almost full while those in rural areas have significantly reduced numbers of IDPs there. Oftenly, Collective Centers are not used specifically for IDPs and have other people living there (pre-conflict).

Last week Cluster team participated in a training for the staff of MoSP in the regions (regional and district level Departments of Social Protection) on durable solutions and Collective Centers issue and all have different situations and experience all over the country and have their own mechanisms of managing and solving them. This needs more investigation and research as well as sharing both good and bad practices.

ACTION POINT:

- Keep Cluster partners updated on overview of Collective Centers and further developments.

Agenda item 7. Discussion on 2016 plans (meeting schedule, priorities etc.)

Agenda items was not discussed over the meeting.

Agenda item 8. Updates from Participants

Mercy Corps:

Continues working in the same locations and coordinate with ICRC and NRC in Sievierodonetsk. Three agencies have been successfully coordinating in areas along the contact line (UNHCR, MC and NRC). Interesting discovery last week: for medium repairs there might be limited number of repairs to be done (Stanytsia Luhanska remains, Novoaidar and Shchastia have limited number of houses in need of repair). There is potential to have less repairs for 2016-17 winterization due to this.

Need for light and medium repairs is also less this year in Donetsk GCA. MC reports that donors are not interested in heavy repairs. It was stated in many reports that there are no reconstruction partners and therefore it is critical that humanitarian continue with heavy repairs. Insulation may be another aspect to be included into repairs as a standard (rock wool / glass wool).

One warm room policy is observed by MC. There are 643 winterization activities in Pervomaisk, 275 in Luhansk city (west side, shelled the most). Multipurpose cash map shall be updated once MC reports data. Delivery of materials to the site does not mean that repairs are done. 50% of materials delivered have not been implemented. Deal was made some time ago with local authorities that once agency delivers materials then local authorities will follow up on implementation, while the plans of authorities have changed and now they cannot do that.

UNHCR:

in 2016 IPs will be a choice to continue operations in NGCA, GCA and grey areas. Shift from emergency to transitional and reconstruction



solutions took place. Reconstruction is in plans, pilot projects are planned currently. USD 7 million to start the year and will be shared between GCA/NGCA 55/45%. Total of 6,000 HHs that could benefit from this interventions. Assessed needs in areas where UNHCR plans to work: 12,000 interventions. This includes also 1,000 light repairs/ 1,000 medium repairs in Sievierodonetsk.

UNHR will keep centralized pipeline for light, medium and heavy repairs. With regard to reconstruction, it is still discussed.

UNHCR by the end of December has completed distribution of multipurpose stabilization cash grants in Kyiv, Dnipropetrovsk, Zaporizhzhia and Mariupol. PDM starting soon.

In addition to this, winterization NFIs for Kyiv city and region and Kherson were distributed for 1,000 beneficiaries (clothing, heaters, blankets etc.). Next week a meeting is planned for Kyiv city and region with local partners.

Internews:

Working on provision of information about humanitarian issues. If there is information to be shared, stories, please contact Chris (contacts in the attendance sheet). Work continues with local media in Kharkiv, Dnipropetrovsk, Zaporizhzhia, Donetsk and Luhansk and national media as well. As an example, 20 reports with WFP features stories were recently published in local media, 5 reports with Shelter Cluster. More is expected for February/March. Language of majority of documents published and shared often prevents local media from accessing them. However, Shelter Cluster was noted as one of the best in this regard translation important documents. Another good practice: MC called together the media in Sievierodonetsk and took them in the car to see activities (twice).

URCS:

AuRC had 10 houses reconstructed: this was a pilot project that has fed a lot the discussions on heavy repairs and reconstruction end of last year. Support to the Collective Center (Sviatye Hory) in Sviatohirsk with 20 tons of coal. Also, Collective Center in Kramatorsk has received NFI support (bed linen and hygiene kits).

IOM:

pilot of cash program in Kharkiv 159 HHs – monitoring for second round of payments is ongoing. Donetsk and Luhansk are implemented by PCPM. Multipurpose cash in Kharkiv, 6,000 ind to go (3,000 HHs). All these activities still 2015 budget. NFIs – GCA (only hygiene kits and small winterization support), for NGCA Luhansk – there is small component of winterization NFIs.

ADRA:

120 tons of coal in buffer zone, generators in Triokhizbenka. 1,000 HHs planned with light and medium repairs, 20 heavy repairs and 10 reconstructions. 2 years project with German donor – 800 HHs with light, medium and heavy repairs. ADRA continues fundraising for Kyiv, Vinnytsia and Dnipropetrovsk.

Stabilization support services: Back in December winterization kits were distributed, in February new round of NFIs (predominantly hygiene) starts soon.



WJR: just started work, trip to Luhansk last week. WJR has a very interesting way to select beneficiaries and has been operating in Ukraine for over 20 years.

NRC: Operating in frontline in Luhansk GCA. Shelter program includes winterization around three main components: solid fuel for 3,000 HHs, shelter insulation for 2,000 HHs and winterization NFIs for 2,000 HHs in 14 frontline villages. Completed the pilot of reconstruction of houses for 4 HHs.

Crimean Diaspora: 15-16 February 2016 All Ukrainian IDP Forum is held in Kyiv. First day will be focused on entrepreneurship, employment and education issues, while second day on land, property, housing. IDPs, civil society, many NGOs and enterprises are invited (over 300 people are expected). At the end of the forum, recommendations will be developed for the Parliamentary hearings that will take place in Verkhovna Rada (Ukrainian Parliament) on 17th February. Crimean Diaspora would also like to invite Shelter Cluster team and members to participate. Official invitation will be shared later.

ACTION POINTS:

- Crimean Diaspora to share invitation for the third All Ukrainian IDP Forum.
- Include the needs for repairs as agenda item for discussion in Kramatorsk and Sievierodonetsk sub-national meetings.

Agenda item 9. AOB

Nothing was discussed under this agenda item.

Drafted by Andrii Mazurenko
Kyiv, 26 January 2016
