



Shelter/NFI Cluster Meeting  
Severodonetsk

**Agenda**

1. Roundtable introduction
2. IM Updates: 5W Updates from Subnational and Damage Database Updates
3. Review of the Four components of winterization, are they still relevant?
4. Gaps and niche from Winterization 2016-2017
5. Review of Government of Ukraine subsidies system (budget), how can we streamline assistance between the government and humanitarian agencies?
6. Challenges linked to procurement, supplier mapping, feedback (primary emphasis on coal delivery)
7. Geographical prioritization and top needs according to the context
8. AOB and Wrap Up

**ACTION POINTS**

What	By whom	By When
5W Update for May	Shelter Cluster partners	June 12 <sup>th</sup> 2017
Damage Database updates shared on a regular basis	Shelter Cluster partners	Ongoing
Circulation of Winterization Matrix for 2017-2018	Subnational Coordinator	With the circulation of the minutes
Production of Winterization Recommendations	Shelter Cluster Team	1 <sup>st</sup> week of July
Review of Subsidies with LOMCA and intentions of SES this year	Subnational Coordinator	Before next meeting

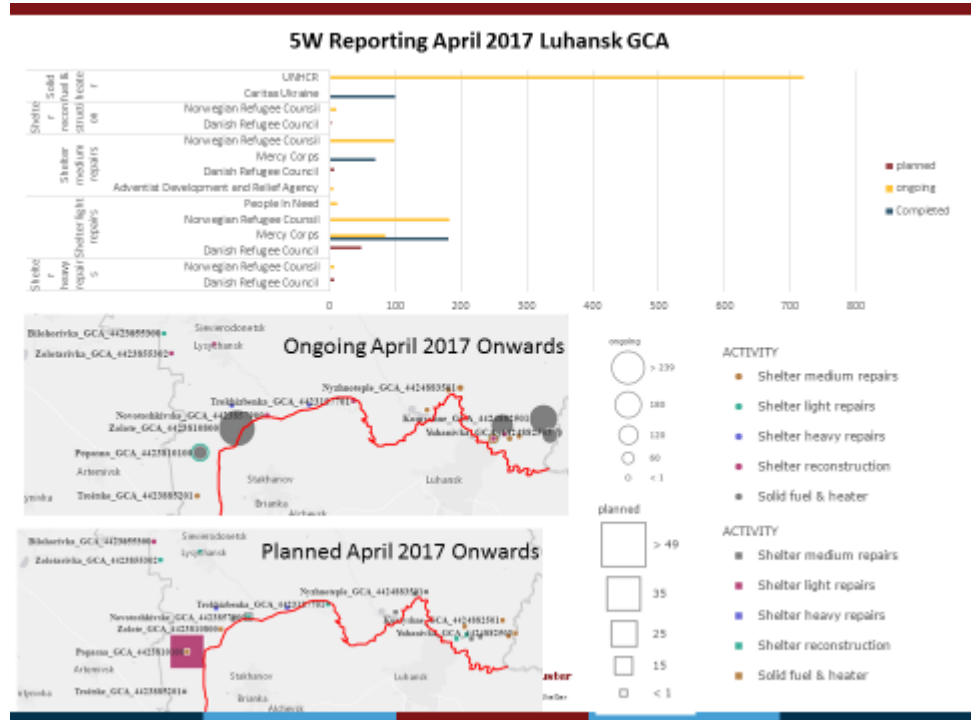
*Present: IOM, UNHCR, NRC, DRC, Ministry of ToTs and IDPs, OCHA*

**Agenda item 1. Introduction, presentation of participants**

All participants briefly introduced themselves, attendance sheet was circulated (See Annex 1 to the minutes). Subnational Coordinator extended a special welcome to the National Coordinator.

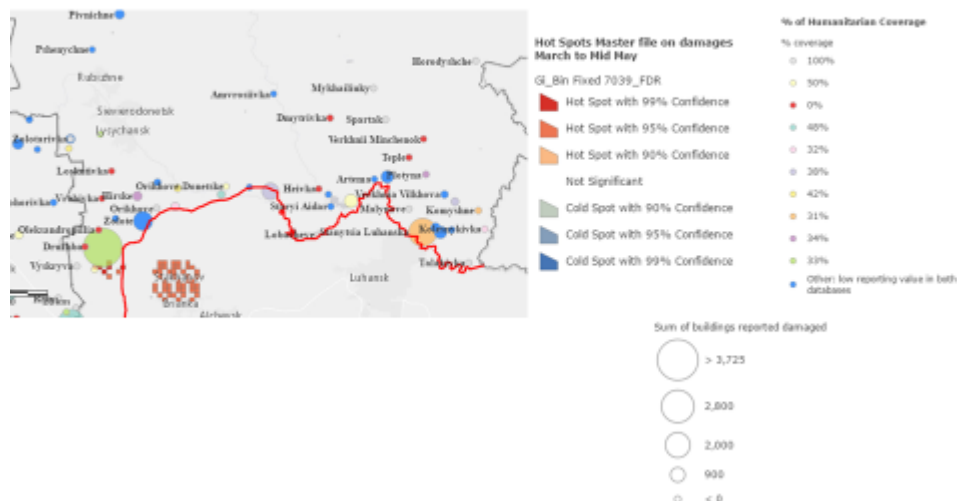
**Agenda Item 2- IM Updates**

Subnational Coordinator recapped the last month's activities by sharing an update on the **5W for April 2017** in Luhansk Oblast GCA. Shelter Cluster Coordinator reminded agencies that the updates to the 5W would soon be due to national cluster. The maps represent ongoing and planned activities reported as of April and where they will be implemented.



As reporting to this damage database has been ongoing for a year, the Coordinator provided a brief overview of what was the situation with repairs by taking an average of 5W and Damage Database Repairs in Luhansk Oblast GCA. Moreover, the Coordinator also provided an additional layer to show where the most common damages had occurred as of the middle of May 2017.

## Analysis of 5W and Damage Database Luhansk GCA



What	By whom	By When
5W Update for May	Shelter Cluster partners	June 12 <sup>th</sup> 2017
Damage Database updates shared on a regular basis	Shelter Cluster partners	Ongoing

### Agenda Item 3- Review of the Four Components of Winterization are they still relevant?

Last year, there were four components of Winterization 2016-2017, which were

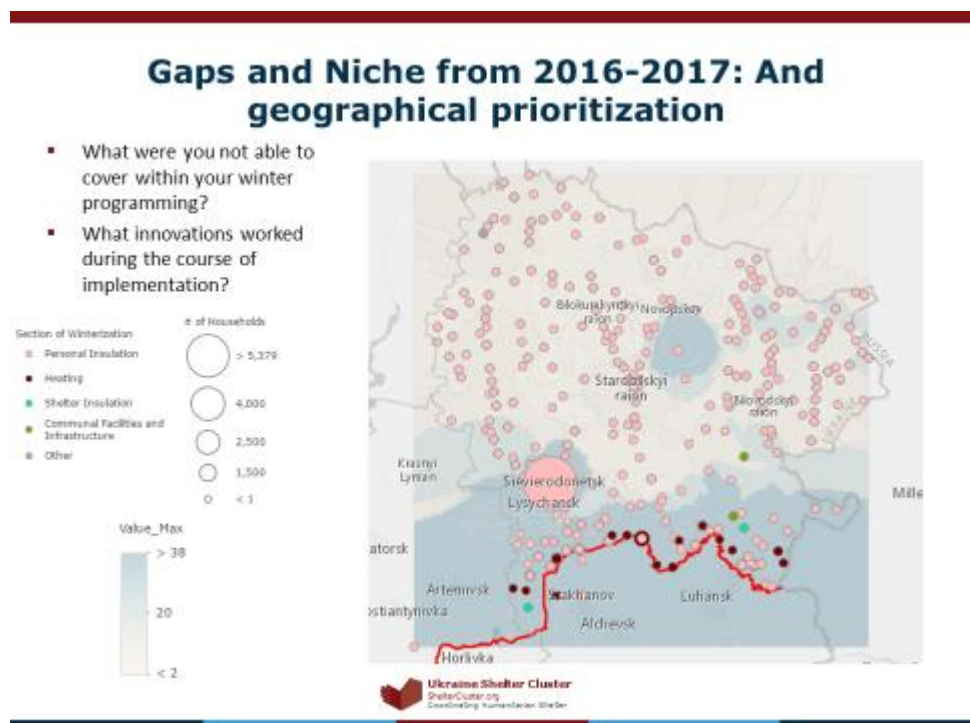
- Personal Insulation
- Heating
- Shelter Insulation
- Community Facilities and Infrastructure

Participants came to the following conclusions about priorities for winterization:

1. **Heating should be the top priority** though perhaps a wood modality would be more appropriate due to the challenges of coal
2. **Personal insulation** was a less crucial need than in years previous. Partners varied in their opinion on the importance of this need based on their type of beneficiary programming. Though with the absence of Mercy Corps this year, there would be a gap for vulnerable IDPs living in the northern raions of Luhansk.
3. **Communal facilities and infrastructure** was important, but many schools that had received assistance in years past were communal property and thus the responsibility of the state. Several agencies were of the opinion that state bodies should take more responsibility for providing winterization needs. At the same time due to the extensive toll that the conflict has had on these communal facilities, it was time to draw attention to these issues. **More extensive financing from development programming and government** can solve overall winter vulnerabilities over the next few years.
4. **Shelter Insulation** was not considered feasible by many of the partners, though remains a crucial way to decrease utility rates for households.

### Agenda Item 4- Gaps and niche from Winterization 2016-2017

Subnational Coordinator presented a map, which showed a prediction based on last year's winterization matrix on where the greatest concentration of needs may be. Partners took this opportunity to reflect on what went well and not so well from last year's implementation



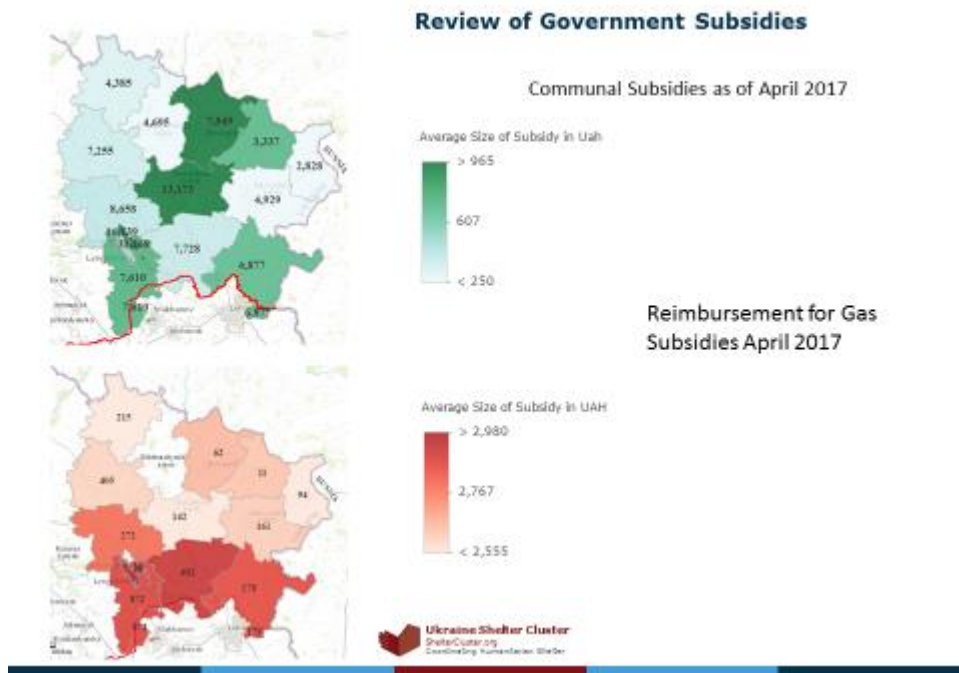


with the means of including some elements in the winterization recommendations.

- NRC shared that for their winterization programming , they were planning to shift away from in-kind distribution of personal NFIs as the need for repletion of such items was extremely low. Cash for personal insulation could be still offered as people can buy what they need within local markets.
- NRC and UNHCR also shared about the experience of low quality of coal. The challenge of finding quality would be extremely difficult for this year. Partners discussed the idea of doing a mixed modality approach for example 1 ton of coal or 1 cubic meter of wood, and cash for the rest of the winter.
- Partners proposed that one idea would be to move away from coal completely as a heating source and use only firewood.
- NRC shared about their pilot project on using a hand press and raw materials to provide heating for five households. There was still interest from the partners about the linkage with winterization implementation this year and linkages with livelihoods and recovery. The Shelter Cluster should dedicate a one pager on what could be some possible recovery and livelihood linkages for winter, as the winterization challenge would likely be one that residents of the Donbass would face for years. Changing the heating source required some sensitization of beneficiaries.
- NRC communicated that under their core house program, 40 homes would receive insulation. This was based on lessons learned that NRC shared with cluster members in the [Shelter/NFI October 2016 Cluster Factsheet](#). (Point 2 under highlights: Insulation as a measure of energy efficiency)
- UNHCR reminded partners of their winter clothing donation project last year, and that they had identified that personal insulation would still be a priority for this year. Vulnerable groups were still not able to afford the most basic items to handle the winter months.
- Subnational Coordinator reminded partners of [the interactive map used to facilitate coordination last year](#).

**Agenda Item 5- Review of Government of Ukraine subsidies system (budget), how can we streamline assistance between the government and humanitarian agencies?**

Subnational Coordinator provided an update from Donetsk Oblast on Heating and Utilities subsidies as issued by the Donetsk Department of Social Protection: Two forms of subsidies were issued: communal services and reimbursement for solid, liquefied and gas heating. It will likely be announced that there will be changes in the legislature with respect to the issuing of this subsidy and further updates will follow, but the cluster still has many questions about how timely the delivery of this subsidy is with the time of application. National Coordinator highlighted that it was interesting to analyze this map with the coverage of winterization map presented previously.



**Agenda Item 6- Challenges linked to procurement, supplier mapping, feedback (primary emphasis on coal delivery)**

Quality of coal and supplier issues were mentioned as the most common challenges related with implementation of winterization activities. National Coordinator questioned partners what they would propose both in terms **of standard quantity of heating source material and quantity** of the product. The management of a supplier black list was proposed with that information being centralized within the cluster, though partners still wanted to give some thoughts to this idea.

While 3 tons of coal per household was recommended as the ideal amount for making it through the winter if you were able to distribute in October, procurement challenges can be anticipated, so a minimum of 2 tons of coal, which would be 66% of the need. For extremely vulnerable groups, exceptions can be made.

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**Agenda Item 7 Partner Updates**

- DRC: They are conducting heavy repairs and reconstruction in Luhansk GCA in Trohizbinka, Krymske, and Troitske and picked up a few homes in Popasna for glazing that were handed over from Mercy Corps. DRC mentioned that they were recently in Stanytsia Luhanska, and they received a list of 90 households from the local authorities. NRC reviewed the list and it



was deemed that at this time, DRC should concentrate on the homes they have collected already in Novoidarskyi raion.

- HLP Updates: The next HLP TWIG is scheduled for the 15<sup>th</sup> of June. DRC would also host its next round table soon about the issue of land rights and new constructions. Subnational Coordinator shared that the HLP TWIG had just completed a joint study of foreign experiences to study what lessons could be derived to the Ukrainian context concerning recovery in the housing sector, affordable/social housing, and compensation.

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Annex 1

Attendance Table

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