

# Shelter Cluster Bangladesh

ShelterCluster.org  
Coordinating Humanitarian Shelter

## Bangladesh Shelter Cluster Meeting

Monday 09 October 2017, 3-4:30pm

Hosted by IFRC (BDRCS Headquarters)

684-686 BORO MOGH BAZAR, 684-686 Nayatola Rd

Dhaka 1217 Bangladesh

**Attendance:** Representatives from IFRC (Shelter Cluster), Caritas, Islamic Relief, Shelterbox, BBC Media Action.

**Chair:** Victoria Bannon, Shelter Cluster Coordinator

**Presentation slides** are included at the end of this document.

### 1. Introductions

- SC Coordinator thanked participating agencies and noted that a number of shelter cluster partners were currently unavailable due to their activities in Cox's Bazar.

### 2. Overview of flood response (all clusters)

- There has been no significant scale up in response since the previous meeting, because resources, personnel, and funding are being diverted from the flood response to address other humanitarian needs, in particular in Cox's Bazar.
- In general, the most affected districts have been prioritised for response by agencies (see map included in the slides)
- The HCTT target of \$12m is currently 40% funded.
- Current priority needs are food security, livelihood support and shelter.
- There is an urgent need to ensure that targeted humanitarian assistance continues to be delivered in flood-affected areas.

### 3. Update on Shelter Response

- Since the last update, there has been a slight reduction in the number of planned HH targeted for shelter (to enable the agency concerned to appropriately increase the package being offered)
- Shelter Cluster target of 320,000 people (64,000 HH) is around 49% covered, with 12% of activities, and 37% activities in the pipeline. There is still a gap of 51% of targeted HH.
- Of the total USD\$3m shelter cluster target, \$1.4m has been secured from partner agencies (which includes an estimate of the value of some of the activities where no further information was available)
- Most agencies have been providing shelter tool kits, tarps, plastic sheeting and CGI. Only two agencies have reported that they have been/will deliver cash for shelter (not including multi-purpose cash which is tracked by the Cash Working Group).

- Caritas reported during the meeting that they are working on getting funding for cash distribution for 2000 HH of 20.000 taka per household. This will be added to the 4W.
- Further details are included in the slides.
- Better tracking of the response will only be possible if agencies are able to update their 4W information.

**ACTIONS:**

- ➔ SC Partners are kindly requested to fully update the 4W matrix, to enable better tracking of the response.

#### 4. Shelter Cluster Flood Response Strategy

- Version 3 of the Shelter Cluster Flood Response Strategy was shared, which includes the suggestions from the previous round of consultations with partners.
- No further changes were proposed, so the current version will be circulated and uploaded to the website.
- Suggestions from partners are welcome at any time and it can always be reviewed / amended as operational necessity requires.

**ACTIONS:**

- ➔ SC Coordinator will circulate current Shelter Cluster Flood Response Strategy to all partners and upload to the SC website. Suggestions from partners are welcome at any time.

#### 5. Review of Shelter IEC Materials

- Following the suggestion at the previous SC meeting, the SC team has established a Dropbox folder to enable SC partners to share IEC materials relevant to the flood operation. Partners can request access from Quinten: [im1.bd@sheltercluster.org](mailto:im1.bd@sheltercluster.org)
- The SC coordinator gave a brief overview of the available materials and the floor open for further discussion.
- BBC media action advised they have a small budget available till the end of October for producing IEC materials for e.g. Shelter.
- It was noted that in 2013 a Technical Working Group on T-shelter was active. Information developed by this working group will be collected and placed on Dropbox and the website.
- It was recommended that a Technical Working Group be set up with relevant agency experts to review the material and make recommendations on usage and any gaps. A volunteer is needed to lead such a group. Caritas advised they were not in a position to take the lead in the Technical Working Group, but is interested in participating.
- 

**ACTIONS:**

- ➔ SC Partners called on to volunteer to lead/participate in a Technical Working Group on a review of existing shelter IEC materials and make recommendations. Interested partners should contact Victoria: [coord1.bd@sheltercluster.org](mailto:coord1.bd@sheltercluster.org)

## 6. Shelter Cluster priorities

### Cyclone preparedness

- It was noted that the next intensive cyclone period will begin in October and there is a need for SCC partners to consider how they might prepare, in particular given the already stretched resources available in-country.
- This is an issue also likely to be addressed by the HCTT in the coming weeks.
- Suggested action included:
  - Conducting a mapping of existing emergency shelter materials and pre-positioning stock where needed.
  - Distributing cyclone preparedness IEC materials to HH in cyclone-prone areas and/or as part of exiting programmes.
- It was noted that Caritas are doing this as part of ongoing DRR projects in cyclone prone coastal areas.

#### ACTIONS:

- ➔ SC Team will invite SC partners to share information about existing emergency shelter stock available for cyclone response, for preparedness mapping purposes.
- ➔ SC Partners to consider pre-positioning emergency shelter stock and distributing cyclone preparedness IEC materials to HH in cyclone-prone areas and/or as part of existing programmes for cyclone prone areas.

### Winterisation

- The period of Dec-Feb brings temperatures to an average minimum of 11-13 degrees Celsius in northern parts of the country, which will create difficult conditions for HH which are still expected to be displaced by flooding and living in temporary shelter.
- Only two agencies are currently distributing blankets as part of their flood response package.
- Other agencies working in areas with cooler climates are also encouraged to consider including high thermal blankets in their packages.

#### ACTIONS:

- ➔ SC Partners working in flood-affected northern areas with cooler climates are encouraged to consider winterisation strategies, including high thermal blankets in their packages for displaced families (as per the Shelter Cluster Technical Guidance specifications available at: <http://sheltercluster.org/bangladesh-monsoon-floods-2017/documents/technical-guidance-draft>)

### Gender and Diversity

- SC Coordinator is currently preparing information for SC partners on practical measures for integrating gender & diversity into shelter assessments and emergency shelter programming. It is hoped to be available in English and Bangla.
- Information is based on existing national and international standards/guidelines as well as experience from SC partners and other cluster/working groups, specific to the Bangladesh context.

- SC partners will be encouraged to use and disseminate the information and there are opportunities for partners to request further training and support on these issues as needed, in Dhaka or at field level.
- Opportunities for the SC Team to participate in any upcoming assessments/monitoring visits for this purpose would also be appreciated. Shelterbox advised they may have an upcoming post-distribution evaluation which the SC Team may be able to join.

#### ACTIONS:

- ➔ SC Partners invited to provide feedback on the SC gender & diversity information brief (to be circulated soon) and encourage to use and disseminate it.
- ➔ SC Partners are invited to request further training and support on gender & diversity issues as needed, in Dhaka or at field level from Victoria: [coord1.bd@sheltercluster.org](mailto:coord1.bd@sheltercluster.org)
- ➔ SC Partners to advise on any upcoming assessment or monitoring visits to affected areas which the SC Team may join. Contact Victoria: [coord1.bd@sheltercluster.org](mailto:coord1.bd@sheltercluster.org)

#### Other possible training & information

- SC Coordinator invited partners to suggest any other training and information requirements they may require to support their response and other activities over the coming months.
- Based on previous SC plans and current issues, suggestions include:
  - Shelter kit training
  - Participatory Approach for Safe Shelter Awareness (PASSA) ToT for urban areas
  - Housing, land and property issues

#### ACTIONS:

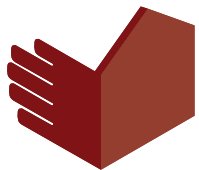
- ➔ SC coordinator will propose some specific shelter-related training to support partners over the coming months. /dates/locations for feedback from SC partners.

### 7. Any other business

- It was suggested to include an update on the situation in Cox's Bazar at the next meeting, given many partners are working in both contexts (but recognising there are separate shelter coordination mechanisms)
- Shelterbox had a number of technical questions for follow up:
  - Suggestions for methods of fixing tarps securely without ropes.
  - Whether a shovel could be included in shelter kits for fully displaced people (issue specific to Kurigram, where the local government has advised against the distribution of CGI in those situations to avoid permanent construction on other people's land)
- Reports of new flooding in Sylhet – seems that it is not severe but follow up needed from locally-based agencies.

### 8. Next meeting

- Next meeting: Monday 23 October, 3pm (venue to be determined)



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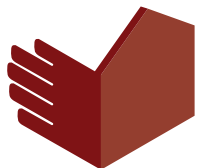
# Shelter Cluster Meeting Bangladesh Floods 2017

Monday 9 October 2017, 3:00-4:30pm

Venue: IFRC (BDRCS Headquarters)

684-686 BORO MOGH BAZAR, 684-686 Nayatola Rd

Dhaka 1217 Bangladesh



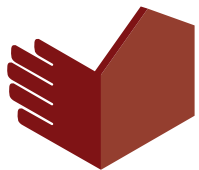
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# Agenda

1. Introductions
2. Overview of flood response (all clusters)
3. Update on shelter response, needs & gaps
4. Finalisation of Shelter Response Strategy
5. Review of Shelter IEC Materials
6. Shelter Cluster priorities
7. Next meeting

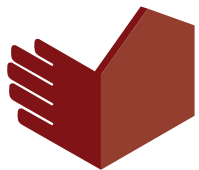


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# 1. Introductions



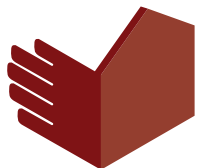
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## 2. Overview of the flood response





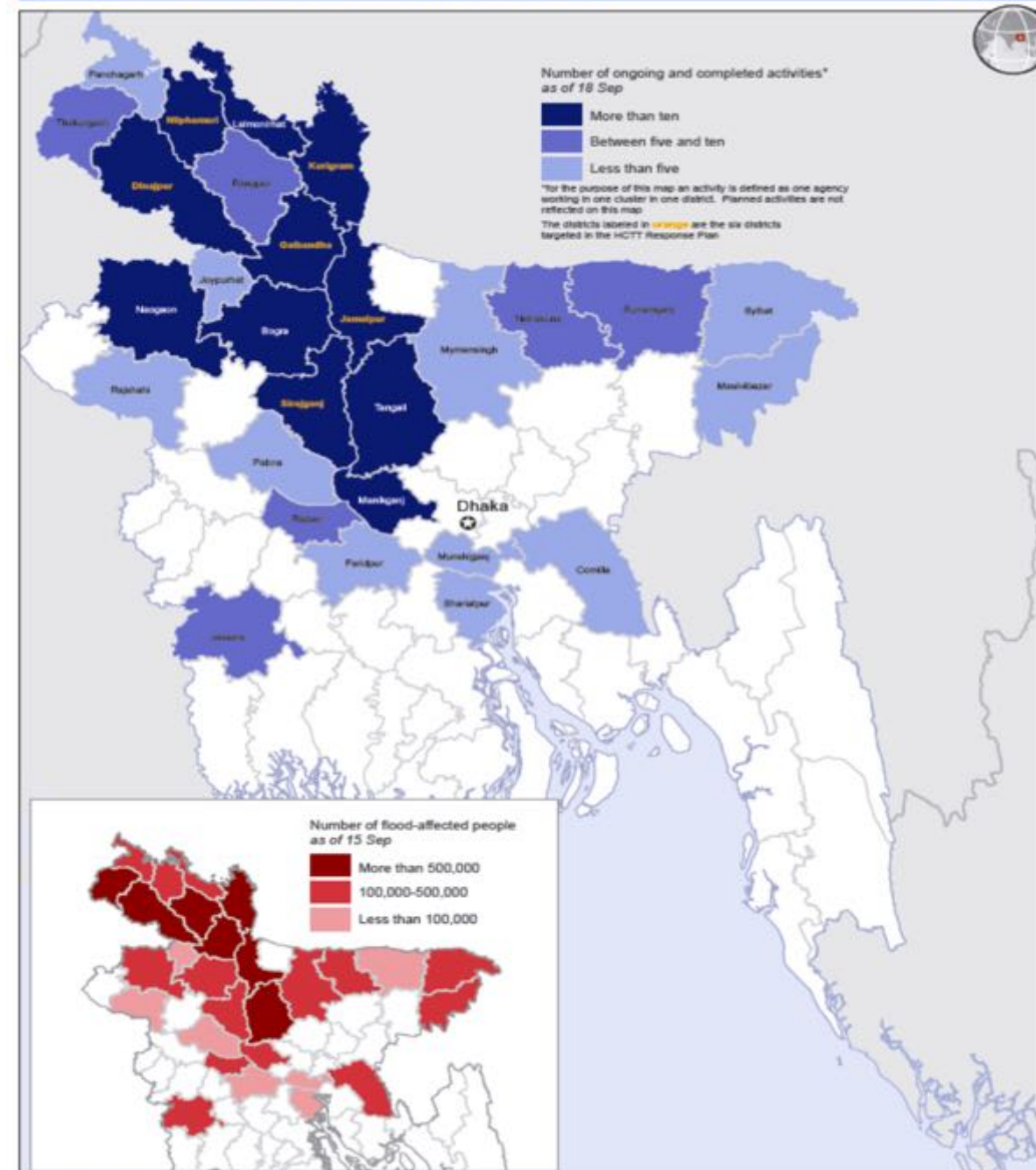
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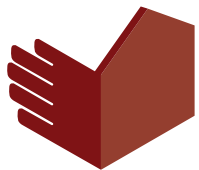
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## Overview of the flood response at 28 September (all clusters)

- In general, the most affected districts have been prioritised for response by agencies.
- The HCTT target of \$12m is currently 40% funded.
- Current priority needs are food security, livelihood support and shelter.
- Resources, personnel, and funding are being diverted from the flood response to address other humanitarian needs.
- There is an urgent need to ensure that targeted humanitarian assistance continues to be delivered in flood-affected areas.



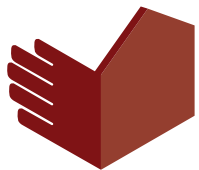


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### 3. Update on the shelter response, needs and gaps

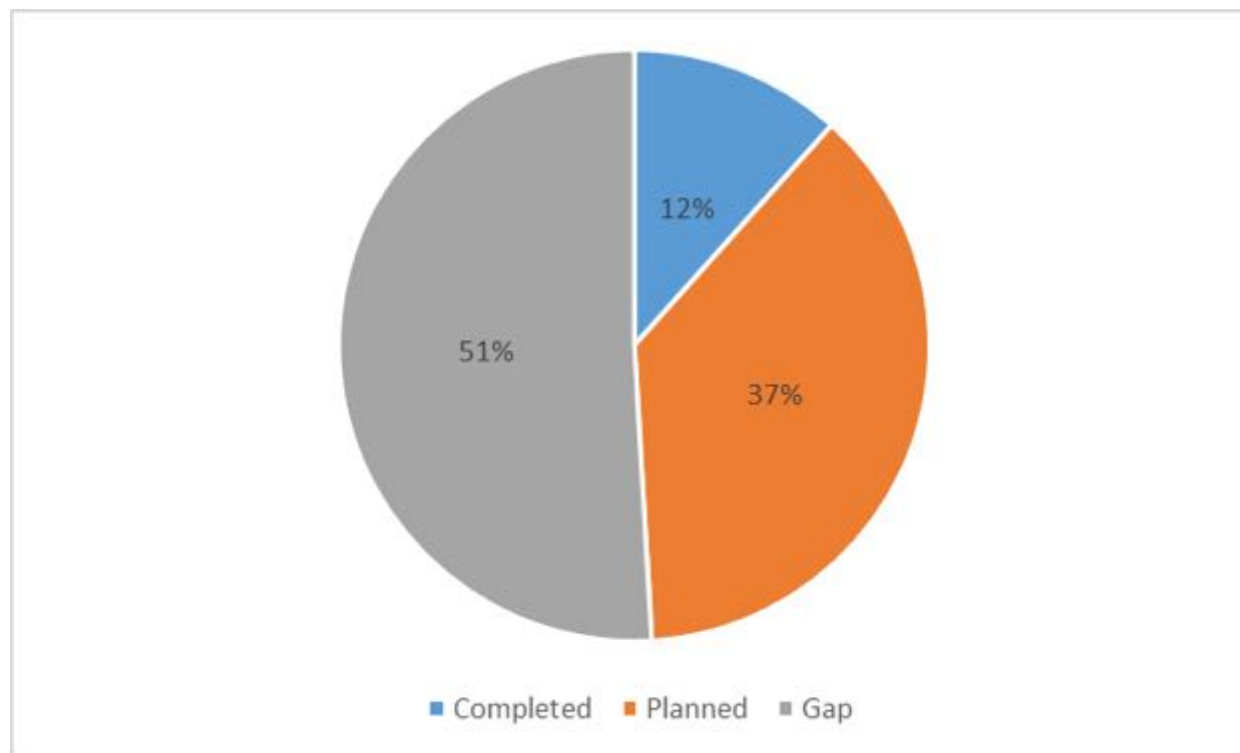


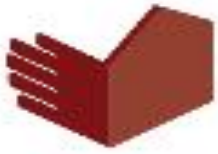
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# Overall shelter response activities





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Last Update

09/10/2017

27% of planned  
households reached

137,516 fully damaged houses

618,516 partly damaged houses

8 organisations

Mainly emergency  
shelter...



In August 2017 heavy monsoon rains caused intense flooding across more than one-third of Bangladesh, affecting more than 8 million people with major loss of crops, livestock, infrastructure and water sources. The floods also left nearly 400,000 people displaced, living in temporary shelters, on embankments, or in the open. The Shelter Cluster has been coordinating with shelter partners to provide emergency shelter, repair and housing support to 320,000 people with a focus on districts where the most homes have been destroyed.

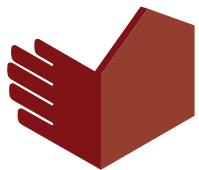


Detailed distribution per  
organisation (per household)

District (Sh..	Implementing Part..	
Null	Null	
Bogra	Bangladesh Red Cr..	100
Dinajpur	Bangladesh Red Cr..	1.525
	Caritas	1.250
	UNDP	3.500

Most aid in Kurigram, Jamalpur, Dinajpur...





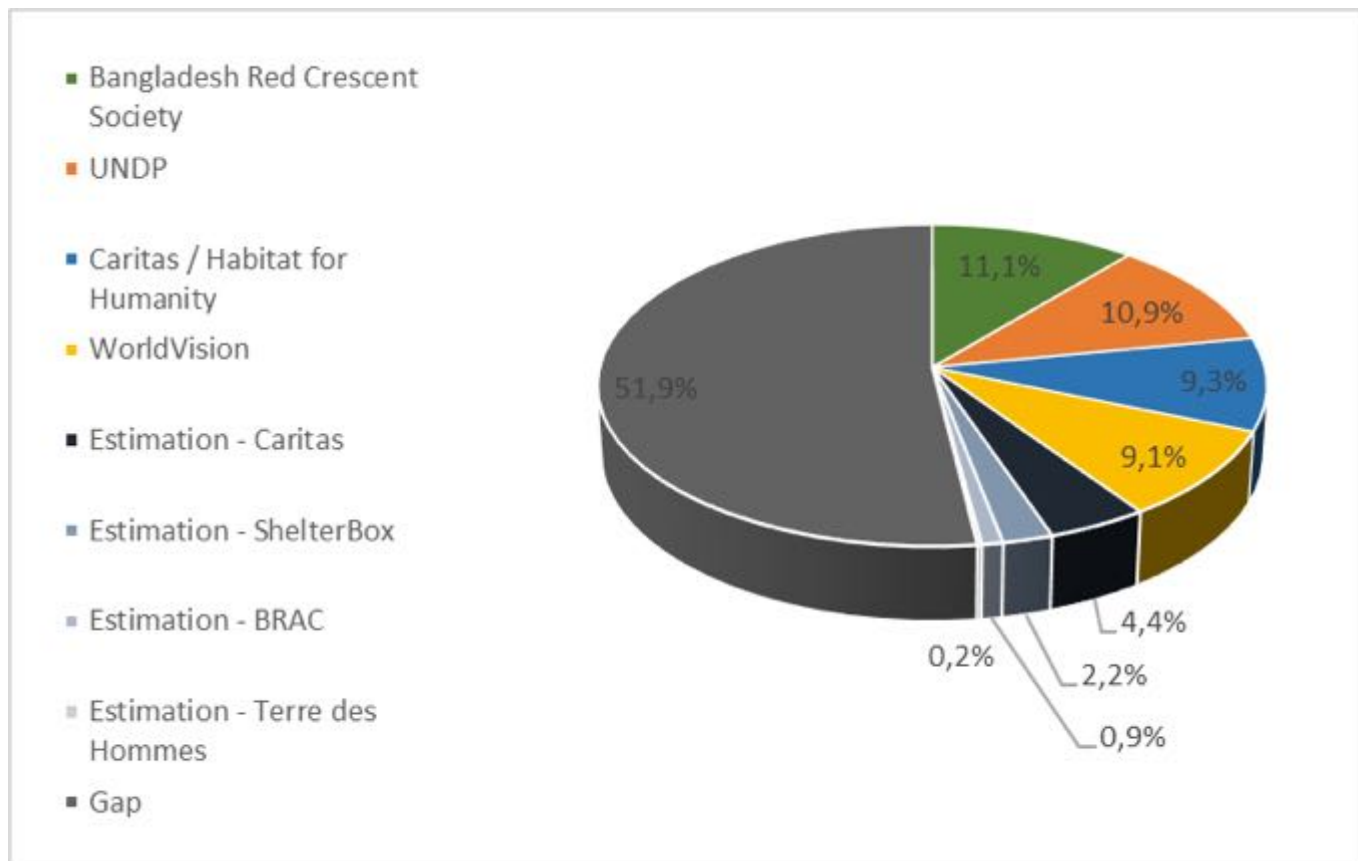
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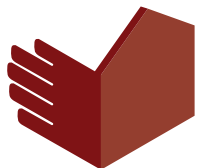
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## Financial Overview

- Target: 3 million USD
- Registered: 1,2 million USD
- Estimation: 1,4 million USD
- **Gap: 1,6 million USD - (52%)**







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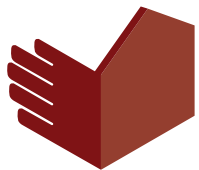
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## Financial Overview

- Target: 3 million USD
- Registered: 1,2 million USD
- Estimation: 1,4 million USD
- **Gap: 1,6 million USD - (52%)**

Organisation	Taka	USD	Percentage
Bangladesh Red Crescent Society	40480000	\$331.936	11,1%
UNDP	40000000	\$328.000	10,9%
Caritas / Habitat for Humanity	34200000	\$280.440	9,3%
WorldVision	33160000	\$271.912	9,1%
Estimation - Caritas	16000000	\$131.200	4,4%
Estimation - ShelterBox	8000000	\$65.600	2,2%
Estimation - BRAC	3352000	\$27.486	0,9%
Estimation - Terre des Hommes	697500	\$5.720	0,2%
Gap		\$1.557.706	51,9%



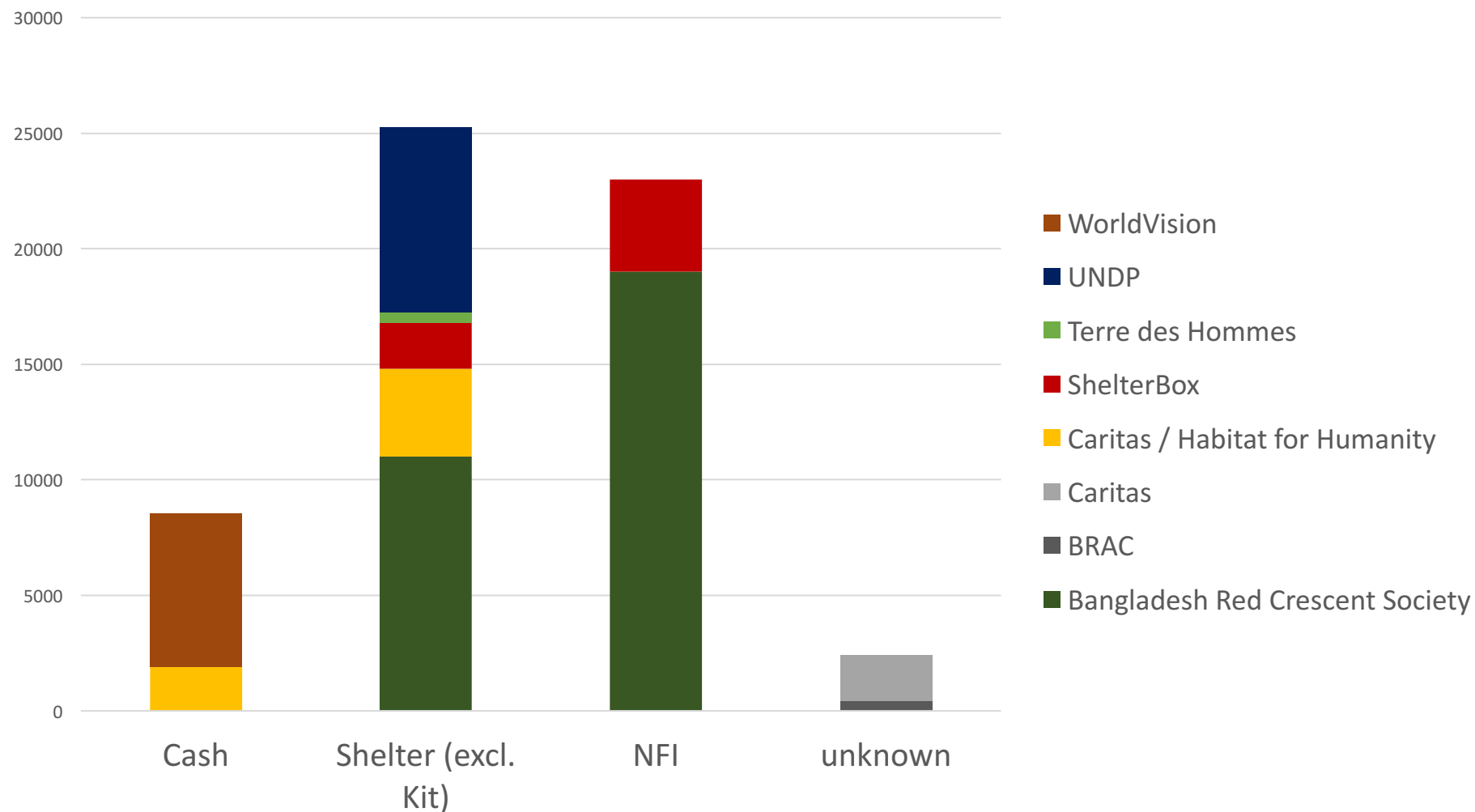
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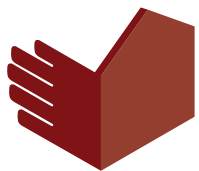
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## Distribution

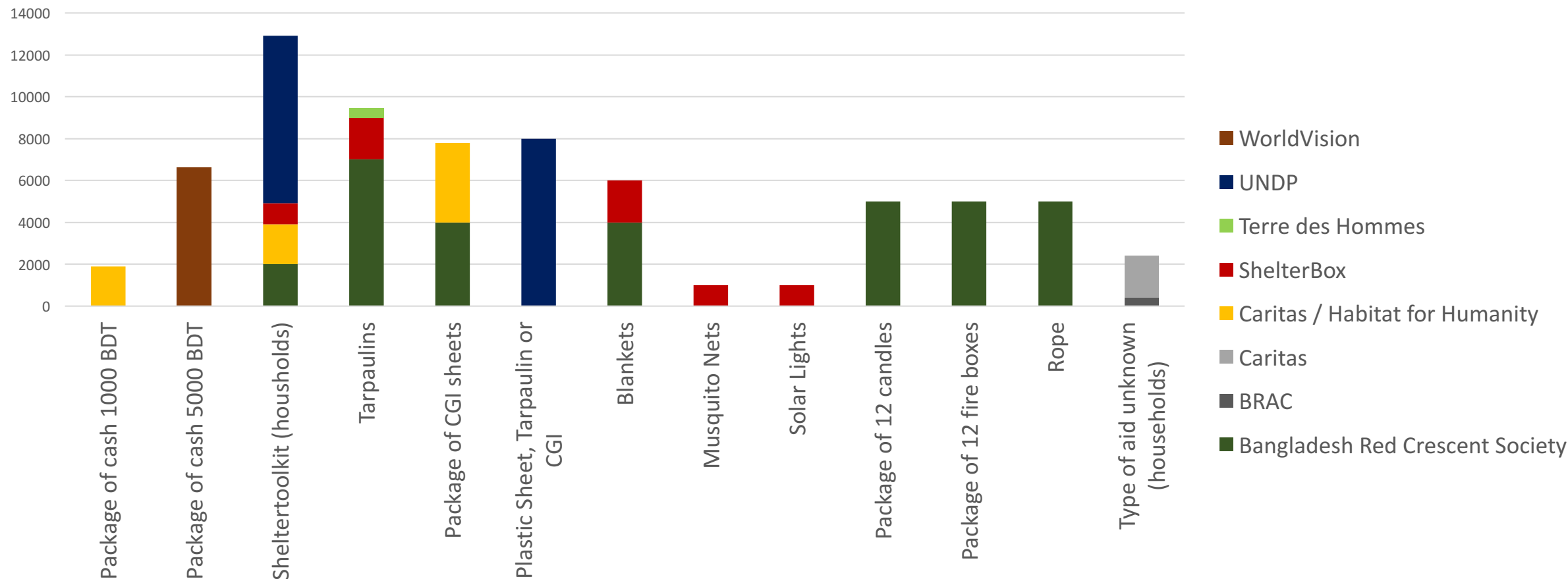
Type of distributed items per organisation



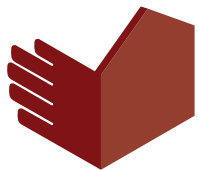


# Distribution

Type of distributed items per organisation - in detail





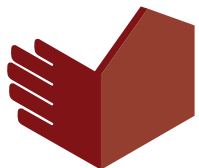


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## 4. Finalisation of the Shelter Response Strategy



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# Shelter Response Objectives

## Objective 1: Emergency shelter

- Support [vulnerable households](#) through the provision of emergency shelter items such as tarpaulins, shelter-NFIs, or their cash equivalent, supported by appropriate training, community mobilisation and IEC material.
- Support for winterisation for displaced and [vulnerable households](#) in colder areas.

## Objective 2: Recovery

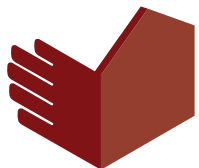
- Support recovery for [vulnerable households](#) through the provision of recovery shelter kits, plinth repairs or cash equivalent.

## Objective 3: Housing

- Support extremely vulnerable households through construction of permanent houses or cash assistance for leasing/purchasing land for relocation.

## Objective 4: Technical support

- Develop information, education and communication (IEC) materials on Building Back Safer (BBS), masons training and community-based training on hazard awareness, preparedness and disaster risk reduction (DRR), during all phases of the response.



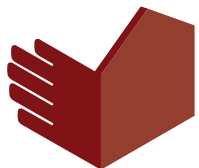
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## Response matrix

Status	Focus of response	Emergency activities	Recovery Activities
<b>Displaced</b>	<ul style="list-style-type: none"><li>• Collective centres</li><li>• Host families</li><li>• Temporary shelters</li></ul>	<ul style="list-style-type: none"><li>• Multi-purpose cash</li><li>• Cash for shelter</li><li>• Tarpaulins</li><li>• NFIs</li><li>• Winterisation</li></ul>	<ul style="list-style-type: none"><li>• Resettlement</li><li>• Housing support</li><li>• DRR</li><li>• BBS</li></ul>
<b>Non-displaced</b>	<ul style="list-style-type: none"><li>• Repair</li><li>• Reconstruction</li></ul>	<ul style="list-style-type: none"><li>• Multi-purpose cash</li><li>• Cash for shelter</li><li>• Tarpaulins</li><li>• Winterisation</li></ul>	<ul style="list-style-type: none"><li>• Shelter repair kits</li><li>• Plinth/foundations repair</li><li>• DRR</li><li>• BBS</li></ul>



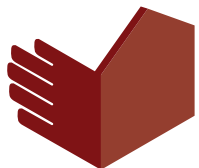
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## Most affected districts

	Name of affected Districts	Total damaged houses	No of partially damaged houses	No of Fully damaged houses	As a percentage of fully damaged houses across all affected districts		
1	Gaibandha	122,157	122,157	(no info)	(no info)	77.42%	93.02%
2	Naogaon	93,640	66,350	27,290	26.36%		
3	Kurigram	115,129	88,969	26,160	25.27%		
4	Dinajpur	47,247	26,101	21,146	20.43%		
5	Sirajganj	39,601	34,053	5,548	5.36%		
6	Tangail	78,666	73,575	5,091	4.92%	15.6%	
7	Manikganj	51,820	48,090	3,730	3.60%		
8	Mymensingh	19,048	15,512	3,536	3.42%		
9	Munshiganj	4,720	2,765	1,955	1.89%		
10	Jessore	10,623	8,790	1,833	1.77%		



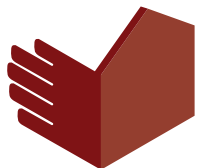
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## Prioritisation and targeting

- Shelter cluster partners are encouraged to focus on the five districts that experienced the most housing damage, in particular those with the greatest number of fully damaged houses.
- These five districts (Gaibandha, Naogaon, Kurigram, Dinajpur and Sirajganj) represent 77.42% of the total fully damaged houses across all affected districts.
- Further prioritisation of families will require consideration of the following:
  - Physical barriers to self-recovery – considering whether people are displaced from their homes and/or are exposed to hazards such as river banks and chars prone to flooding.
  - Economic barriers to self-recovery – whether families have access to sufficient resources (money, materials, land) to enable self-recovery.
  - Other vulnerabilities / special needs – whether there are people with particular vulnerabilities that require urgent assistance or may pose challenges for the self-recovery process.

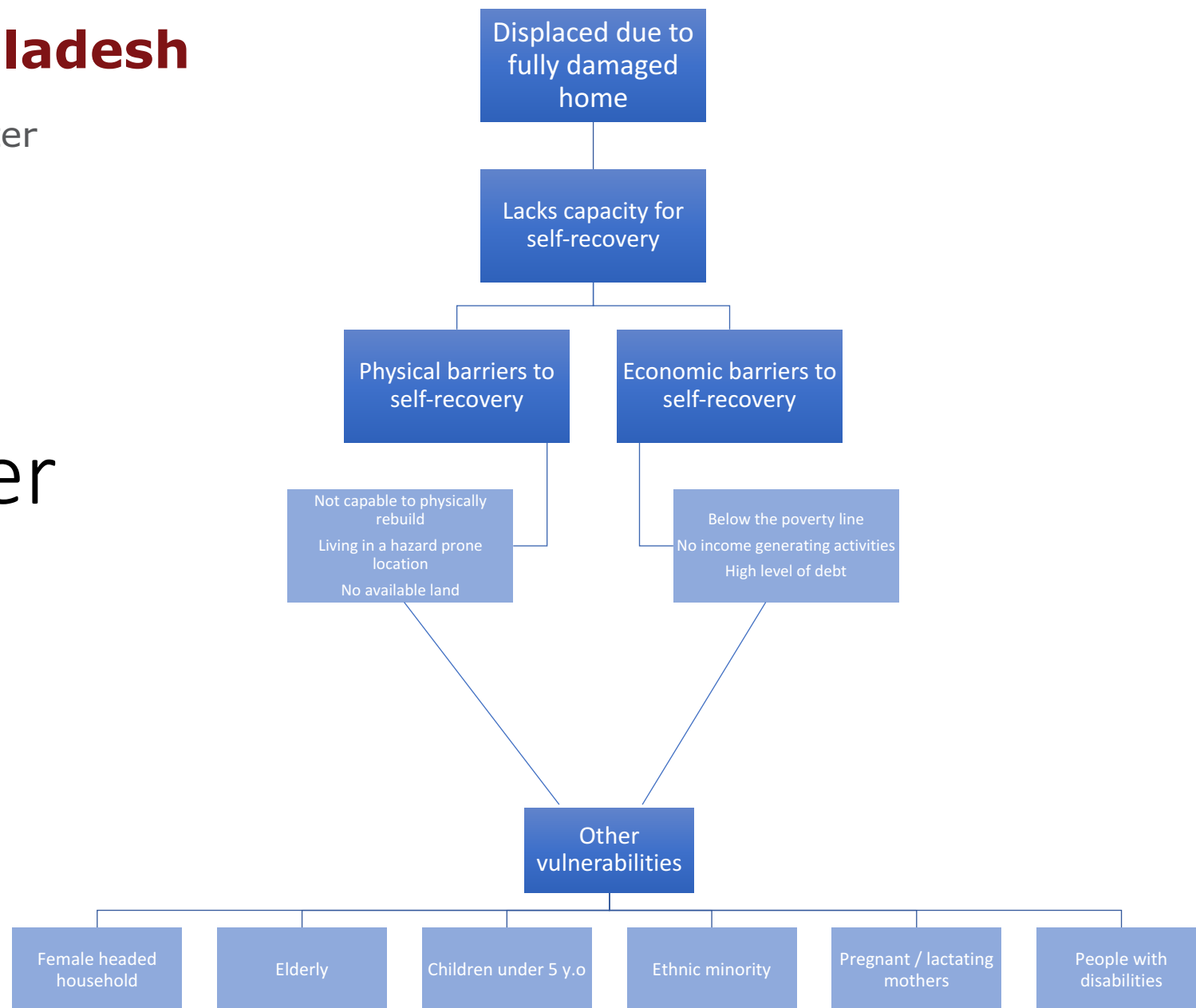


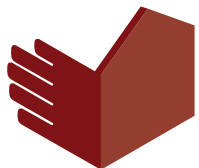
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# Prioritisation and targeting of shelter assistance





## Technical guidance

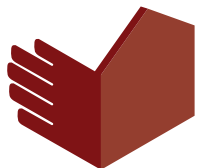
- Standards and guidelines available on the Shelter Cluster website
- Includes:
  - ✓ Different packages, kits and specifications for shelter materials
  - ✓ Technical recommendations for shelter designs
  - ✓ Links to resources for different implementation methodologies, such as cash and vouchers.
- Shelter Cluster can also support with:
  - ✓ Development of appropriate IEC materials
  - ✓ Technical trainings on emergency & recovery shelter
  - ✓ Support to address context-specific needs.



### **SHELTER STANDARDS AND GUIDELINES** **Bangladesh Shelter Cluster**

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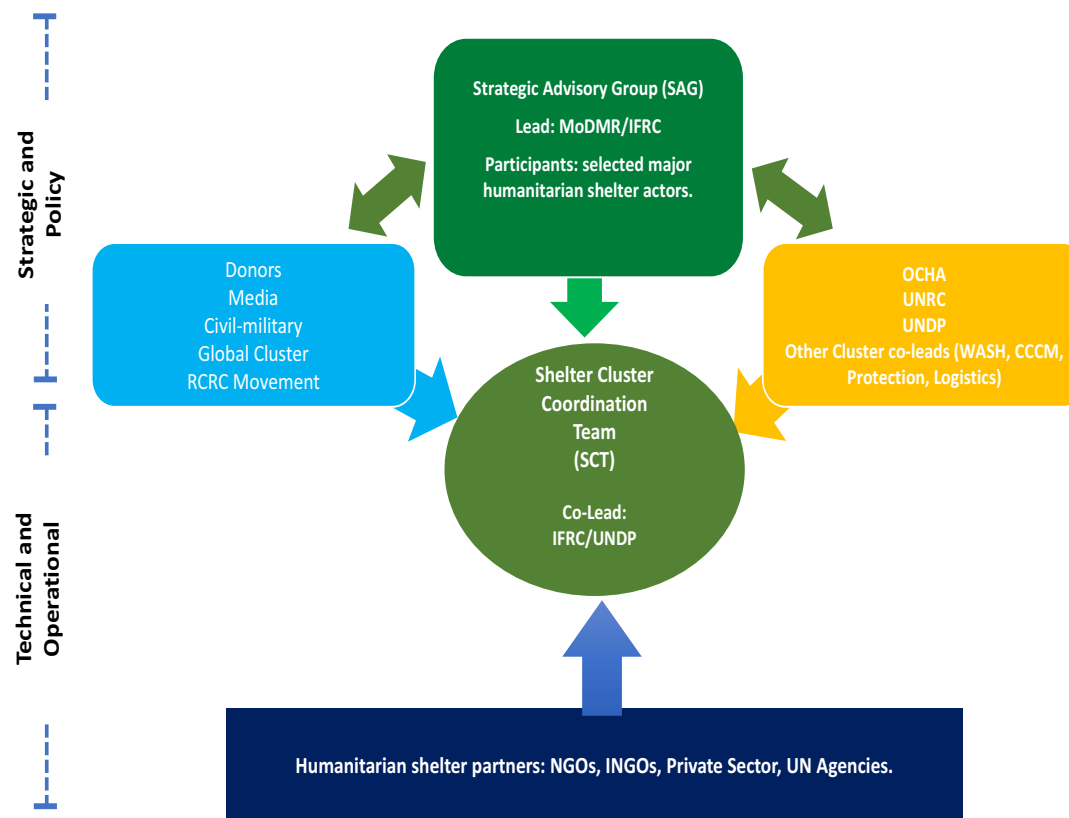
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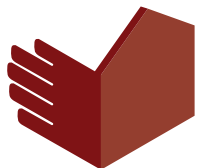
## Coordination

- **Govt lead:** MoDMR
- **Sector co-leads:** IFRC (emergency)  
UNDP (preparedness, recovery)
- **SAG** - Needs to be formally established
- **Shelter cluster meetings** – bi-weekly for now
- **Coordination with other clusters** - through the HCTT and bilaterally as needed.

## Bangladesh Shelter Coordination Structure







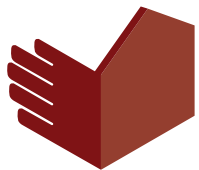
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## Transition from emergency to recovery

- Most shelter cluster partners will have completed their emergency shelter response by the end November 2017.
- The recovery phase is expected to continue for many months, possibly until July/August 2018, particularly for partners involved in permanent housing reconstruction.
- Handover process from IFRC to UNDP could take place during November, needs further discussion.



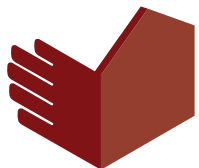
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## Status of the strategy

- Proposed for finalisation
- Will be sent to all partners and uploaded to Shelter Cluster website.
- Can be reviewed and modified as needed, to reflect operational realities and needs.

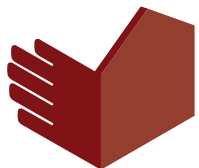


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## 5. Review of Shelter IEC Materials



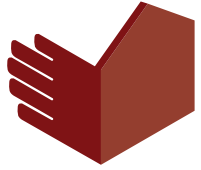
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## Where to find IEC materials?

- Shelter Cluster Dropbox folder – request access from Quinten ([im1.bd@sheltercluster.org](mailto:im1.bd@sheltercluster.org))
- Most materials were developed for cyclone-prone areas
- Some are generic (eg IFRC shelter tool kit).
- Partners are encouraged to share what they have.
- Cluster can support with technical reviews, possibly translation of key docs.

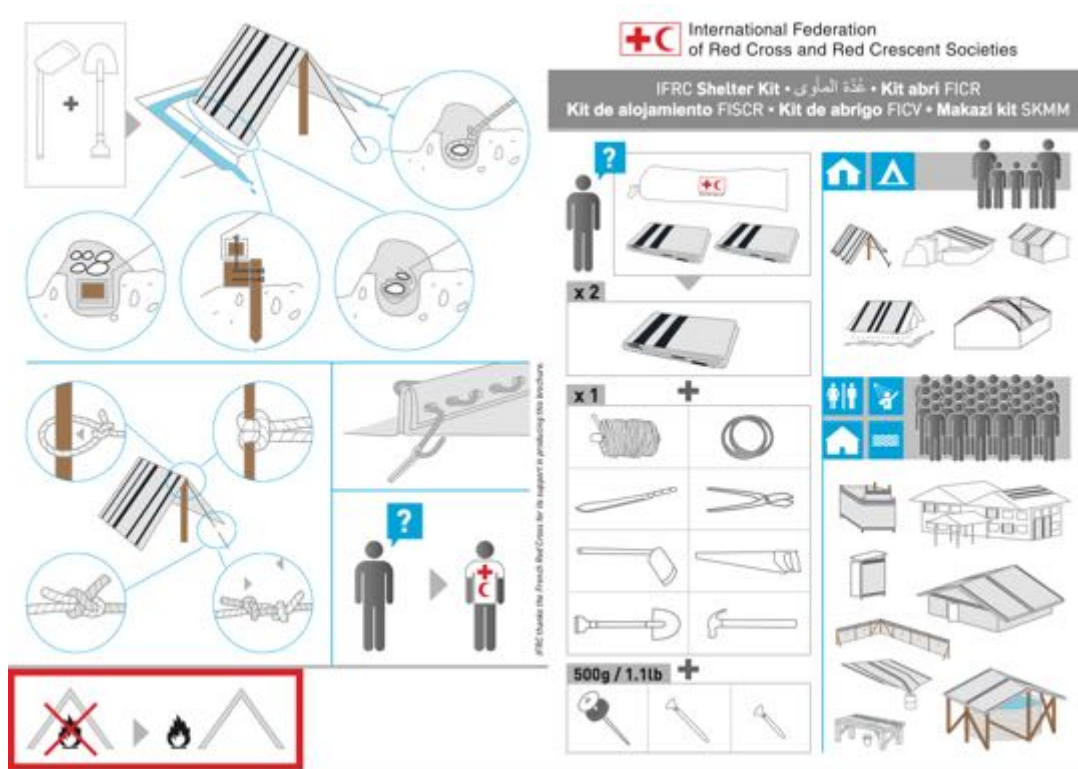


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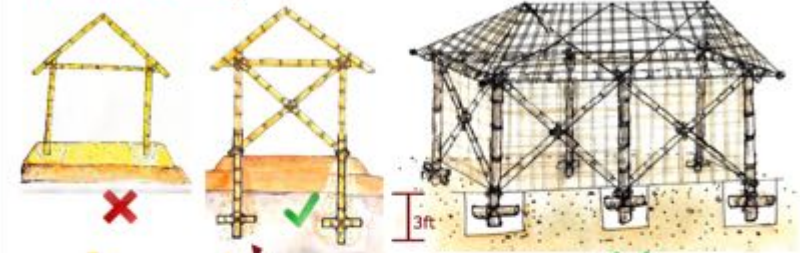
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## Emergency shelter



### Tips for Emergency Shelter Resilience v2

#### Foundation & Bracing



#### Plinth to protect the walls



#### Safe location

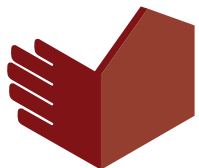


Tips for Emergency Shelters of e.g. bamboo, tarpaulin, earth

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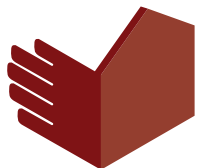
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## From BBC Media Action

- How to save your house from floods:  
<https://www.youtube.com/watch?v=JBCxLvQfajA>
- Micro climatic house building to protect from stormy weather:  
<https://www.youtube.com/watch?v=zqElRWYD-OU>
- Raising tube-well platform to protect from flood water:  
<https://www.youtube.com/watch?v=TiE3Kku8oJw>
- After-flood communications (many resources):  
<https://app.box.com/s/zggjjcpqkcrn30yb7p71fm31u9x2l46v>
- Offer to adapt to suit key messages from shelter cluster.







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Specific for flood prone areas in Bangladesh

- ADPC Handbook on Design & Construction of Housing for Flood-Prone Areas
- From January 2005
- Is it only available in English?
- Should we get it translated?

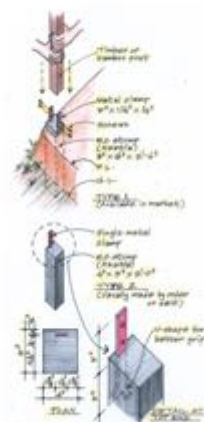
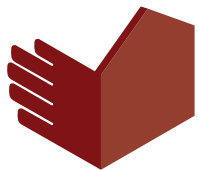


Fig. 2.3 Concrete stamp (bottle) for protecting lower end of bamboo post

## Handbook on Design and Construction of Housing for Flood-Prone Rural Areas of Bangladesh





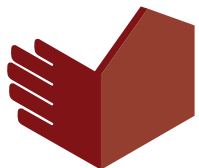


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## 6. Shelter cluster priorities



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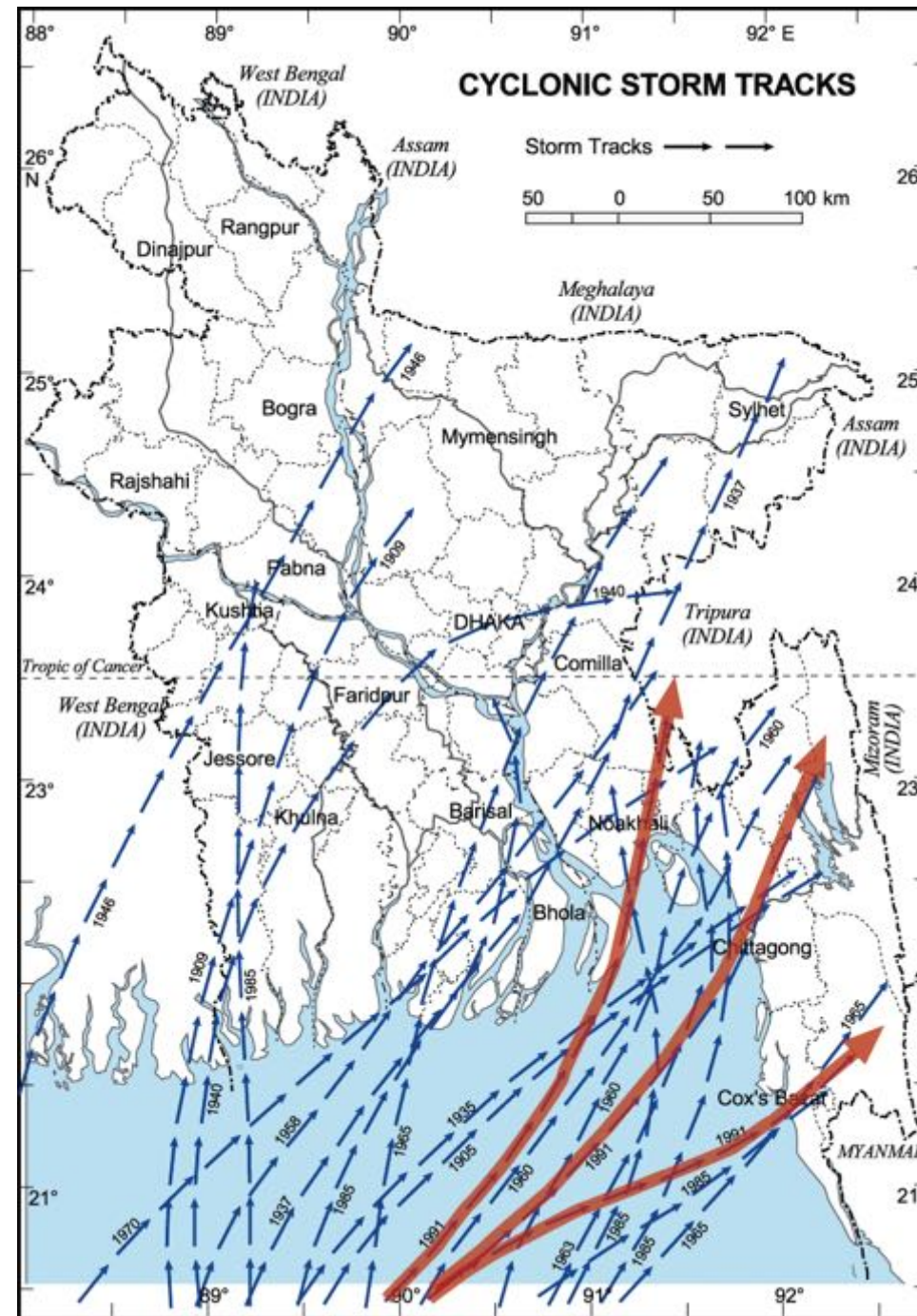
## Cyclone preparedness

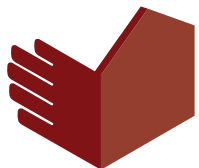
- Tropical cyclones generally strike Bangladesh in two seasons, March through July and September through December.
- **Greatest majority of storms arriving in October and May.**
- Especially relevant for new settlements near Cox's Bazar, but also elsewhere.

### What could be done?

- Procuring / pre-positioning emergency shelter materials.
- Distributing IEC materials on cyclone resilient shelters to potentially vulnerable communities
- What else are your agencies doing?

(Note: Adjacent image is only current to 1991)





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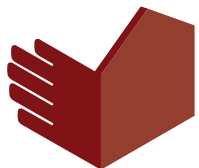
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## Winterisation

- Cooler temperatures in December-Feb for northern areas:

Saidpur	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
Min (°C)	11	13	17	21	24	25	26	26	25	23	18	13
Max (°C)	23	26	31	33	32	32	32	32	31	31	29	25

- Are Shelter Cluster partners planning for this?
- What will your response consist of?



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## Gender and Diversity issues

- New Information Brief under preparation
- Key information about how emergencies impact women and vulnerable groups in Bangladesh
- Practical ways to integrate gender and diversity into shelter programming including:
  - ✓ Assessments
  - ✓ Emergency shelter design
  - ✓ Site planning, communal shelters
  - ✓ Construction and repair
  - ✓ Participation and consultation
  - ✓ Gender based violence
- Input from partners is needed
- Will be available in English and Bangla
- Possibility for partners to request training or other support for staff/volunteers in Dhaka or field level.



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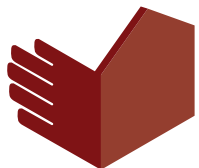
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### Gender and diversity in emergency shelter programming



**INFORMATION BRIEF**  
**DRAFT OCT 2017**



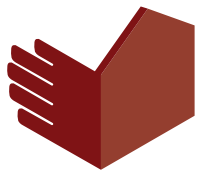
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## Other possible training and information

- Shelter kit training
  - When & where? (Nov / Dec, Dhaka?)
  - Include more women or women-only training?
- Participatory Approach for Safe Shelter Awareness (PASSA) ToT for urban areas
  - When & where? (January, Dhaka?)
- Housing, land and property issues
  - Need for further information / resources on this?
- Other needs / ideas?



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## 7. Next meeting