

# EMERGENCY APPEAL



International Federation of Red Cross and Red Crescent Societies  
Fédération Internationale des Sociétés de la Croix-Rouge et du Croissant-Rouge  
Federación Internacional de Sociedades de la Cruz Roja y de la Media Luna Roja  
الاتحاد الدولي لجمعيات الصليب الأحمر والهلال الأحمر

## PAKISTAN: CYCLONE YEMYIN/FLOODS

Appeal no. MDRPK001  
(Glide no. TC-2007-000084-PAK and  
TC-2007-000085-PAK)  
4 July 2007

The Federation's vision is to strive, through voluntary action, for a world of empowered communities, better able to address human suffering and crises with hope, respect for dignity and a concern for equity. Its mission is to improve the lives of vulnerable people by mobilizing the power of humanity. It is the world's largest humanitarian organization and its millions of volunteers are active in over 185 countries.

### In Brief

**THIS PRELIMINARY EMERGENCY APPEAL SEEKS CHF 10,380,000 (USD 8.5 MILLION OR EUR 6.2 MILLION) IN CASH, KIND, OR SERVICES TO DELIVER ASSISTANCE TO 98,000 BENEFICIARIES (14,000 FAMILIES) FOR SIX MONTHS**

**CHF 250,000 HAS BEEN ALLOCATED FROM THE FEDERATION'S DISASTER RELIEF EMERGENCY FUND (DREF) TO MOUNT THE INITIAL RESPONSE; UN-EARMARKED FUNDS TO REIMBURSE DREF ARE ENCOURAGED**

[<click here to link directly to the attached Appeal budget>](#)

[<click here to link directly to the attached map of the affected area>](#)

The projects and activities described below are aligned with the Federation's Global Agenda, which sets out four broad goals to meet the Federation's mission to "improve the lives of vulnerable people by mobilizing the power of humanity". These are:

- Reduce the numbers of deaths, injuries and impact from disasters.
- Reduce the number of deaths, illnesses and impact from diseases and public health emergencies.
- Increase local community, civil society and Red Cross Red Crescent capacity to address the most urgent situations of vulnerability.
- Reduce intolerance, discrimination and social exclusion and promote respect for diversity and human dignity.

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All International Federation assistance seeks to adhere to the [Code of Conduct for the International Red Cross and Red Crescent Movement and Non-Governmental Organizations \(NGO's\) in Disaster Relief](#) and is committed to the [Humanitarian Charter and Minimum Standards in Disaster Response \(Sphere\)](#) in delivering assistance to the most vulnerable.

For longer-term programmes in this or other countries or regions, please refer to the Federation's Annual Appeal. For support to or for further information concerning Federation programmes or operations in this or other countries, or for national society profiles, please also access the Federation's website at <http://www.ifrc.org>

### The situation

The combined effects of storms beginning 23 June and Cyclone Yemyin on 26 June have claimed approximately 300 lives across Pakistan. Baluchistan Province has been severely hit by flooding and the effects of the cyclone with 1.5 million affected including 250,000 people made homeless and a further 300,000 displaced. Sindh Province has suffered flooding and storm damage while North West Frontier Province was hit by flash floods on 30 June.

A total of 15 out of 29 districts across Baluchistan have been affected while five districts in Sindh have been affected. Infrastructure has been severely undermined with roads and bridges damaged or destroyed and telecommunications out in many areas since 26 June.

The government of Pakistan is launching a national appeal for assistance and while it is not requesting international aid this stage, it says it would welcome international support.

Flood waters have been flowing from Baluchistan into Sindh causing flood canals to overflow and inundate villages and farmland.

A low pressure system crossing India has brought some recent heavy falls to eastern Sindh but the good news is that the risk of further heavy rain in southern Baluchistan have eased.

To date the Pakistan Red Crescent response, with support from the International Federation and ICRC has been;

- Ongoing procurement and imminent distribution of 7,000 one-week family food rations for affected communities in Sindh and Baluchistan. Rice packs for 500 families have already been distributed in Dadu and Thatta districts in Sindh.
- Five hundred one-week family food rations have been distributed in Gadaab in Karachi.
- Despatch of 5,000 tents from PRCS disaster preparedness stocks for distribution in Baluchistan, Sindh and NWFP.
- Despatch of 2.1 tonnes of essential medicines from International Federation stocks for use in Baluchistan.
- PRCS medical teams in Karachi and Thatta districts of Sindh have seen approximately 2,200 patients to date.
- Non-food relief items (including tents, kitchen sets, tarpaulins, blankets) have been distributed to 400 families in Dadu and Larkana districts in Sindh and 300 families in NWFP.
- Medical camp in Gadals provided by the Karachi branch.



1.5 million people such as these people in Koshkalat village in Kech Valley have been affected by the disaster and desperately need food, water, shelter and medicines. (Photo IFRC)

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- ICRC funded a 4-day medical camp in Karadin and Thatta.



Water is a major need for affected communities. Red Cross Red Crescent teams have already installed four pumps servicing 800 families around the flood ravaged town of Turbat, Baluchistan. (Photo IFRC)

### The needs

**Immediate needs:** In Baluchistan and Sindh the major focus is on provision of food, shelter, water, sanitation, hygiene promotion and non-food items.

**Longer-term needs:** These will be reflected according to the findings of the International Federation and Pakistan Red Crescent assessment teams and the Field Assessment Coordination Team (FACT) and will be outlined in future in a full revised emergency appeal and subsequent operations updates.

An early recovery needs assessment is being undertaken with the affected communities. Based on available information, the International Federation anticipate needs to replace and/or protect the remaining critical productive assets and income sources of affected families (e.g. livestock, crops, etc) to ensure their survival in the coming months, including adequate and appropriate shelter for local conditions. Further detail will be provided as the assessment findings become available.

### Coordination

The Pakistan Red Crescent national headquarters is liaising with its provincial branch headquarters in Sindh, Baluchistan and NWFP. National headquarters is convening a meeting of in-country partner national societies on 5 July to collate information on possible bilateral assistance.

The International Federation's acting head of delegation, liaising with all relevant sectors in the delegation, is coordinating with the National

Society and the ICRC head of delegation. It is expected that all partner national societies will coordinate with the Federation to promote a coherent response.

Daily teleconferences began on 2 July involving the Pakistan delegation acting head, the regional delegation acting head, and Asia zone head. The Pakistan delegation is also liaising on a regular basis with the Geneva Secretariat Pakistan floods taskforce which was formed on 2 July.

A Field Assessment and Coordination Team (FACT) is deploying to Pakistan. The team will consist of a team leader and personnel to cover areas including relief, health, water and, sanitation including hygiene promotion, logistics, shelter recovery and reporting. The FACT will work with the Pakistan Red Crescent/International Federation team already on the ground in Turbat.

The United Nations (UN) Resident Coordinator's office launched the cluster system<sup>1</sup> on 2 July to deal with the emergency. The International Federation will convene the Shelter Working Group with a focus on meeting immediate shelter needs. UN Habitat has agreed to take on the role of focal agency for early recovery and longer term housing issues within the Shelter Working Group. The International Organisation for Migration (IOM) will take the lead on camp management.

## The proposed operation

<sup>1</sup> For more details on the cluster system, see <http://www.humanitarianreform.org/>

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The initial focus will be on 10,000 families in three union councils in Kech district, Baluchistan – Kalatuk, Nodez and Nasirabad, and on 4,000 families across four districts in Sindh – Karachi, Thatta, Dadu and Larkana. An International Federation two-person assessment team which arrived in the Kech district on 28 June and a four-person Pakistan Red Crescent team which arrived on 30 June have conducted rapid assessments of the targeted areas. Various PRCS teams are continuing to conduct assessments in the affected districts of Sindh. This appeal focuses on the most vulnerable of those affected by the floods and numbers may increase significantly once assessments are completed.

According to initial assessments in Kech, approximately 50,000 families have lost their homes completely. This appeal targets shelter support for 10,000 families in Kech. All affected families are suffering from a lack of access to drinkable water, hygiene materials, shelter and food and non-food items.

As details from further assessments from the FACT, International Federation and PRCS teams become available, and taking into account the evolving situation this operation is likely to be expanded in size and geographical area.

An office will be established in Turbat which will act as an operational base for activities in Kech. The existing PRCS provincial branch headquarters in Karachi will be the base for Sindh operations and a logistical base for Baluchistan operations.

### Objectives and activities planned

#### Emergency relief (food and non-food)

**Objective 1 - Food: to provide food rations for 14,000 families to support their basic nutrition needs for six weeks in targeted areas in Baluchistan and across four districts of Sindh with all families to have received a ration within 20 days of the launch of this appeal.**

The rations will be dispersed in a series of distributions, each sufficient for one week. A one week ration will consist of:

Item	Quantity
Rice	10kg
Lentils (dahl)	2kg
Sugar	2kg
Salt	1kg
Ghee	2kg
Tea	400 gm
Matches	Pack

The items reflect the local traditional diet. Food rations will be distributed as a priority and will not be delayed in an attempt to provide a complete one-off food/non-food package.

#### Activities planned to reach this objective:

- Completion of assessments of affected families and beneficiary registration.
- Procurement of food rations and transportation according to Federation standard procedures.
- Distributions to targeted families.



The Pakistan Red Crescent has food distributions underway such as this one in the slum area of Gadaab in Karachi, Sindh.

**Objective 2 - Non-food items: Provision of non-food items for 14,000 families in the targeted union councils over a period of two months from the launch of this appeal to meet basic household item needs.**

These items will support families who have lost all their belongings and will meet basic household requirements. The items will consist of:



Item	Details	Per family
Kitchen set	Plates, spoons, ladle, knife, mugs, pot, tawa (hot plate for cooking bread), water jug.	One set
Kerosene stove	Note wood burning stoves not suitable due to scarcity of kindling	One
Jerry cans	15 litre, non-foldable	Two
Hygiene kit	Body soap (13 pieces), sanitary napkins (26), toothbrush (7), laundry soap (6), toothpaste, Vaseline, disposable razors (15), women's underwear (6), nail clippers, scissors, towels (7)	One kit
Blankets		Seven

Additional items such as bed mats and bed linens will also be assessed and considered.

#### Activities planned to reach this objective:

- Completion of assessments of affected families and beneficiary registration.
- Transportation from various PRCS warehouses (these items do not need to be procured as they are already in stock, but funds will be required for replenishment of disaster preparedness stocks).
- Distributions to targeted families.

#### Objective 3 – Shelter: To meet the short term shelter needs of up to 14,000 affected families in Baluchistan and Sindh.

To date the Pakistan Red Crescent has distributed 2,000 tents from disaster preparedness stocks across Sindh, Baluchistan and NWFP and a further 3,000 are being mobilized. In addition, to meet the shelter needs of the affected population, the PRCS, with Federation support, is considering providing traditional shelter materials plus tools and the promotion of safe building techniques to affected households for the reconstruction of their dwellings. This activity will be dependant on the findings of the FACT and recommendations from the Shelter Working Group.



#### Activities planned to reach this objective:

- Ongoing assessment of immediate shelter needs and registration of beneficiaries.
- Development of plan with communities for provision of traditional materials.

250,000 families in Baluchistan alone have been left homeless due to devastation caused by the floods such as this house in Kech Valley. (Photo IFRC)

#### Objective 4 – Health: To meet the basic health needs (including water, sanitation, and hygiene promotion materials) of 14,000 families in targeted areas of Baluchistan and Sindh over three months from the launch of the appeal.

Two mobile health units (each comprising of two doctors – one male, one female, one lady health visitor, one nurse and one paramedic, supported by a driver) will be deployed to targeted union councils in Turbat. These teams will support two Ministry of Health basic health units and a rural health centre already in the area.

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A further four mobile teams will meet health needs in Karachi, Thatta and Dadu and other affected districts as required.

The health response will also include a water treatment and supply plant in union council Nasirabad near Turbat. The plant will be capable of producing up to 600,000 litres per day for up to 40,000 people. This unit was utilized during the earthquake emergency response phase and is supported by the Federation delegation WatSan coordinator, his National Society counterpart and a trained PRCS team. Solutions related to sanitation and vector control are currently being looked at.

### **Activities planned to each this objective:**

- Ongoing assessments of medical needs of affected populations.
- Procurement and transportation of medicines sufficient for two mobile health teams for three months according to Federation standard procedures.
- Provision of basic health care – this incorporates curative and preventative (health education) services.
- Provide referral services where necessary.
- Registration of patients.
- Transportation from PRCS warehouse in Peshawar of water treatment plant and installation and subsequent distribution of potable water.

### **Logistics**

Logistics will support the operations, delivering a range of relief items in line with operational priorities. The primary tasks of the existing Federation Logistics team within the Pakistan delegation will be:

- Establish a logistics hub in Karachi in Sindh due to its proximity to affected areas in Baluchistan and Sindh. The existing infrastructure of PRCS warehouse and office space will be utilized. Karachi being the business centre of Pakistan, there is substantial logistical infrastructure already in place. This is the logical entry point for relief goods coming into the country (if applicable) and is also the base of government air operations. Quetta, as the Baluchistan provincial capital will also be utilized for transport of some materials.
- Liaise and coordinate actions with the United Nations Joint Logistics Centre (UNJLC) and/or logistics cluster and other key actors to ensure that the Federation logistics operation uses all information to be as efficient and effective as possible.

A detailed and up-to-date mobilization table will be established and available on the Federation's Disaster Management Information System (DMIS). The Federation will be working on mobilizing specific relief items to respond to needs in the field and donors must coordinate with the Kuala Lumpur Regional Logistics Unit regarding outstanding needs. Shipping instructions will be provided to donors from Kuala Lumpur RLU, with a Consignment Tracking Number which will be issued before shipping any goods to the operation.

Procurement of goods and transport can also be arranged through the RLU.

### **Security**

Even at the best of times the security situation in Baluchistan is considered sensitive. International organizations intending to work in the area are required to apply for a N.O.C. (no objection certificate) to carry out their programmes within the province. Restrictions such as insistence on armed escorts may be imposed in some areas.

There are anti-government political groups active in parts of Baluchistan and this has involved armed attacks including blowing up pipelines and bridges.

In Turbat, the area of operation in Baluchistan under this appeal, government offices and residences of government officials have been ransacked by frustrated local people though the situation is becoming calmer.

The Federation considers delegate security (including partners) of paramount importance, and adheres to policies that promote care and continuous security alertness for the teams assessing the situation and delivering assistance in the affected areas.

### **Communications – Advocacy and Public information**

Maintaining a steady flow of timely and accurate information between the field and other major stakeholders is vital for fundraising, advocacy and maintaining the profile of emergency operations. During an operation, communications between affected populations and the Red Cross and Red Crescent, as well as with the media and donors, is an essential mechanism for effective disaster response, and to promote greater quality, accountability, and transparency. The full revised emergency appeal (expected shortly) will elaborate a detailed communications plan of action, along with the associated costs.

The International Federation has had an information officer deployed to the field since 26 June who is continuing to produce articles and photos for use in national and international media, Red Cross and Red Crescent publications and onward distribution to web-based media including Reliefweb ([www.reliefweb.int](http://www.reliefweb.int)) and Reuters Alertnet ([www.alertnet.org](http://www.alertnet.org)).

The information officer is supported by the communications team at the Pakistan delegation in Islamabad and the communications team at the Geneva Secretariat.

The International Federation is working with the PRCS information department and sharing resources and information for dissemination to the media. Red Cross and Red Crescent flags/banners/posters will be displayed at distribution sites and volunteers will display the emblem.

### **Capacity of the National Society**

The PRCS has provincial branch headquarters in the two affected provinces – Quetta in Baluchistan and Karachi in Sindh. There are four district branches in Baluchistan – Sibi, Jaffarabad, Loralai and Lasbela. There is no branch presence in the Kech Valley area where the initial focus of the operation will be placed. However the PRCS and International Federation are establishing an operational base in Turbat, Kech district. Initially six PRCS disaster management staff will be based in Turbat. Fifty volunteers have been recruited since 26 June from affected communities and will assist with the operation. Due to the absence of a branch Kech, there is no established volunteer base.

In Sindh, the provincial headquarters oversees branches in Badin, Khairpur, Thatta and Dadu. The provincial headquarters has health and disaster management expertise.

The national headquarters in Islamabad is on standby to draw upon human resources from provincial and district branches in North West Frontier Province, Punjab and Kashmir if required and depending on needs in those areas. The impending monsoon season may put pressure on resources in other provinces.

The National Society has 30 fully trained national disaster response team volunteers/staff based around the country – all of whom with extensive experience from the earthquake operation. The PRCS has strategically placed warehouses in all 15 district branches across the country and have disaster preparedness stocks sufficient for approximately 25,000 families in place (with the exception of kitchen sets and tarpaulins where stocks are low). However much of these stocks will be required to be on standby to deal with the oncoming monsoon season.

The PRCS has three mobile health units and three static basic health units in Baluchistan. However none of these are located in Kech district. In Sindh, the health capacity consists of one basic health unit in Thatta, one hospital and in Hyderabad. Medical staff with mobile team capacity are based at the provincial headquarters in Karachi. There are medical staff in one basic health unit, nine mobile medical teams and one hospital in other provinces.

### **Capacity of the Federation**

The Federation presence was scaled up significantly following the October 2005 earthquake. There are currently Federation personnel (including 17 delegates) with expertise in health, disaster management, water and sanitation, logistics/procurement, communications/reporting, finance, IT, security and administration.

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The Federation Pakistan delegation is experienced and has been involved since October 2005 with the earthquake emergency and residual relief operations, the 2006 monsoon response and the 2006/07 winter assistance operations. However there are ongoing commitments to programmes in earthquake-affected areas (NWFP and Pakistan-administered Kashmir), particularly with the oncoming monsoon season.

**Monitoring and evaluation**

The FACT contains a reporting staff who will conduct ongoing feedback on assessments and operations. Programme/project focal points will file regular updates of data and periodic evaluations. The communications team at the Federation delegation headquarters will consolidate and disseminate information via regular operations updates. A fuller evaluation plan will be developed as assessments continue.

**Preliminary Budget summary**

See Annex 1 for details.

Thomas Gurtner  
Acting Director  
Programs and Coordination Division

Markku Niskala  
Secretary General

**[Preliminary budget below; click here to return to the title page and contact information.](#)**



## **APPEAL BUDGET SUMMARY**

Annex 1

PAKISTAN: CYCLONE YEMYIN/FLOODS

MDRPK001

### **RELIEF NEEDS**

Shelter	1,450,000
Construction Materials	2,800,000
Clothing & Textiles	616,140
Food	1,848,000
Water & Sanitation	1,000,000
Medical & First Aid	67,200
Utensils & Tools	692,720
Other Supplies & Services	202,300

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<b>Total Relief Needs</b>	<b>8,676,360</b>
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### **CAPITAL EQUIPMENT**

Office/Household Furniture & Equip.	20,000
Other Machinery & Equipment	10,000

### **TRANSPORT, STORAGE & VEHICLES**

Storage - Warehouse	93,224
Distribution & Monitoring	178,800
Transport & Vehicles Costs	373,600

### **PERSONNEL**

International Staff	84,000
Regionally Deployed Staff	22,200
National Staff	39,900
National Society Staff	89,400
Consultants	10,000

### **GENERAL EXPENSES**

Travel	36,600
Information & Public Relations	13,600
Office running costs	31,600
Communication Costs	8,700
Professional Fees	4,800
Financial Charges	7,200
Other General Expenses	5,316

### **PROGRAMME SUPPORT**

Programme Support - PSR (6.5% of total)	674,700
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<b>Total Operational Needs</b>	<b>1,703,640</b>
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<b>Total Appeal Budget (Cash &amp; Kind)</b>	<b>10,380,000</b>
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<b>Less Available Resources</b>	<b>0</b>
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<b>Net Request</b>	<b>10,380,000</b>
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## Pakistan: Floods and cyclone Yenyim



The maps used do not imply the expression of any opinion on the part of the International Federation of the Red Cross and Red Crescent Societies or National Societies concerning the legal status of a territory or of its authorities.

Map data sources: ESRI, GIST, Federation