

WINTER SITUATION REPORT #4

IRAQ | 2019 - 2020 PROGRESS REPORT



Shelter Cluster Iraq

ShelterCluster.org

Coordinating Humanitarian Shelter

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Time period covered: 1st November 2019 – 19th January 2020 (Report #4)

Overview

Based on the HRP 2019, winter needs amount to 10.5 MUSD to cover around 60,000 HHs in 38 prioritized districts. Based on recent MCNA data, 25,000 IDP HHs¹ are missing winter items, with highest needs reported in the following districts: Kirkuk, Mosul, Sulaymaniyah, Sumail and Zakho.

Camps

As of mid-December 2019, 8,321 MoMD and 6,000 AFAD tents have passed their lifespan. AFAD tent replacement started in Shariya in December 2019, to be followed by Bersive 1 and Yahyawa camps, while MoMD has started replacing tents in Anbar (AAF), Dohuk (Chamishku, Kabarto 1&2, Mamilian), and Ninewa (Essian and Khazer M1). In Jad'ah camps (Ninewa) MoMD has completed its program, and IOM is complementing to cover the remaining IDP families.

Out of camp IDPs

Almost 24,000 HHs residing out of camp needed winter support according to the August 2019 MCNA VII report, however, recent movements from camps have resulted in increase in IDPs out of camp in critical shelter, with partners currently planning coverage for more than 27,000 families. IDPs residing out of camp should be targeted using the Cash Working Group Socio-Economic Vulnerability Assessment Tool (SEVAT). Cash or voucher-based winter programming is encouraged, especially in areas where other partners are partially covering needs through a similar modality so as not to cause tensions among people assisted with different means.

Returnees

Under the HRP 2019, shelter support has been prioritized above winter support. This decision accounted for the plans of MoMD to scale up reconstruction and rehabilitation in areas of return, disbursement of return grants, payment of compensations claims and resumption of all social services through PDS².

Government support

As in previous years, humanitarian Partners will count on the commitment of Ministry of Oil and MOMD to provide heating fuel (kerosene) in time to meet winter needs. Failing in this crucial area may push families into negative coping mechanisms (such as burning trash, as witnessed in previous years).

Trough the HCT the Shelter Cluster will continue advocating with the Government of Iraq to ensure that kerosene needs for vulnerable populations are met³, as well as through the provision of winter clothing and the replacement of those tents that are not providing adequate protection from climatic conditions.

For more detailed context analysis and planning, please see [Winter Report #1 \(31 October 2019\)](#)

¹ 23,800 HHs out of camps and 1,200 HHs in camp settings, based on the declared needs for winter heaters, through MCNA VII

² Iraq Public Distribution System (PDS). This scale up of Government' support is meant to address broad barriers to return.

³ Reference to the [Kerosene Position Paper of the Shelter Cluster](#).

Partners' support plan

Partners have confirmed plans to assist 81,700 IDP families during winter 2019/2020 to cover 87% of all IDPs in camps and 100% of the IDPs residing out of camp who have expressed winter needs in the 2019 MCNA

- Several partners have secured funds and have plans in place to cover 81,700 IDP families (including 52,400 HHs in camps and 29,300 out of camps): **CRS, IOM, IRW, Mission East, and UNHCR**.
- **UNICEF** will be able to cover 50,500 children with winter clothing, of which 82% in camps and 18% in out-of-camp settings.
- Several other partners are still finalising their winter plans, in coordination with the Shelter Cluster.

Partners' achievements (1st November – 19th January 2020)

Partners have provided winter support to 45,842 IDP households Equal to 84% of the overall winter target for IDPs out of camps and 46% for IDPs in camps⁴

- **19,897 families** (84% of the out of camp target) have been reached by: **UNHCR** (14,527 HHs with cash for winter), **IOM** (1,050 HHs through in-kind support) and **CRS** (4,320 HHs with cash for winter).
- **2,526 HHs in camps** received winter NFIs (in-kind): 1,011 families in IDP camps in Dohuk (Bersive 2, Bajet Kandala and Khanke) by **Qandil**, 949 in Anbar (AAF and HTC) by **Caritas Iraq**, 344 in Baghdad (Abu Ghraib) by **IOM** and 222 in Salah al-Din (Al-Karamah) by **UNHCR**. **23,419** families were covered with cash for winter by **UNHCR** in Baghdad, Diyala, Dohuk, Erbil, Kirkuk and Ninewa camps.
- **38,980 children** (77% of the overall planned) in and out of camps have been assisted with winter clothing. 14,160 children received winter clothing in camps (As Salamiyah, al-Karamah and Hamam Al Alil 1) and 13,345 children received clothing out of camps in Salah al Din and Sinjar district by **UNICEF**. 9,345 children received cash for winter clothing in Kirkuk camps (Laylan 1&2 and Yahyawa) by **Tearfund**. 2,130 children in Kabarto 1 received winter clothing support by **BCF**.
- **MoMD** distributed **kerosene** in 22 camps – Arbat IDP, Bersive 1, Darkar, Dawadiya, Hamam Al-Alil 2, Hasansham U3, Khanke, Qoratu and Tazade camps received **two rounds** of distribution, while Al Karamah, As Salamiyah 2, Ashti, Bersive 2, Garmawa, Kabarto 1&2, Mamilian, Qayyarah-Jad'ah 1&5, Shariya and Sheikhan received **one round**. MoMD has committed to reach a total of 200l per camp household by the end of winter.⁵
- Tent replacement in camps before the winter months has also progressed with the following partners: **MoMD** (13,000 tents in 5 camps in Dohuk⁶), **IOM** (3,791 tents in Ashti and Jad'ah), **ACTED** (2,352 tents in Shariya), **UNHCR** (1,922 tents through **BCF**, **HRF** and **YAO** in Erbil, Kirkuk, Salah al-Din and Sulaymaniyah) and **NRC** (1,135 tents in Hamam Al Alil 2).

⁴ Even though the needs for winter items are very low in camps (according to MCNA VII), Shelter Cluster is measuring the progress against the target of the full IDP camp population (as per [December 2019 CCCM Master List and Population Flow](#)).

⁵ Kerosene distribution should be reported through the [Shelter Cluster online form](#) by Camp Managers on a regular basis.

⁶ Dohuk camps who have undergone full tent cover replacement by MoMD (with support from BRHA and GiZ) are: Essian, Kabarto 1&2 and Mamilian, while Chamishku is finished at 75% with 1,400 tent covers still needed.

Outstanding needs

Gaps in Camps

IOM has confirmed that NFI voucher assistance is underway in **Qayyarah-Jad'ah 1&5** (previously listed as facing a gap), covering the whole population. Assessments have shown that winter needs are low (less than 3% as per MCNA) and a selection of basic NFI is preferred by camp residents. Smaller camps in Baghdad (**Al-Nabi Younis, Zayona**), Diyala (**Muskar Saad**) and Kerbala (**Al-Kawthar**) still have no confirmed commitment from Partners to receive winter support.

Gaps out of Camps

Gaps remain for 6,600 HHs in Diyala, Ninewa and Salah al-Din governorates.

MOMD tent replacement

MoMD tents in need of replacement have seen a drastic reduction towards the end of 2019 – from nearly 39,000 tents beyond their lifespan in August 2019 down to only 2,346 at the end of December 2019.

On average, 88.6%⁷ of the 123,000 people⁸ residing in camps with MoMD tents have no intention to return to their areas of origin within the next 12 months which means that the need for regular replacement and maintenance activities for those type of tents will remain.

Governorate	Camp Name	Opening Date	Camp population Dec 2019 (ind.)	MOMD tents beyond lifespan as of 19 Jan 2020
Anbar	AAF	Oct 2015	4,092	150
Dahuk	Chamishko	Nov 2014	26,520	1,400
Ninewa	As Salamiyah 1	May 2017	15,202	726
Salah al-Din	Al-Karamah	Dec 2014	841	70
Total			46,655	2,346

* The above table no longer includes the Jad'ah and Ashti camps where IOM has completed tent replacement activities.

** The above table no longer includes Essian, Kabarto 1&2 and Mamilian where MoMD, with support from BRHA and GIZ, has completed replacement activities.

Constraints

- The GoI has not shared any plans with humanitarian partners to indicate that adequate quantities of heating and cooking fuel will be provided to people in need in a timely manner.
- **MoMD** has not yet sent the full number of tents for the replacement in Dohuk camps – 1,400 tent covers are missing.
- **MoMD** has not communicated plans for distribution of winter items and clothing for IDPs in and out of camps.
- Access in some of the targeted areas in Centre and South such as Anbar, Baghdad & Diyala, remains a big constraint due to the ongoing demonstration in that part of the country. Partners are closely collaborating with the Cluster, to make sure the targeted beneficiaries in those locations will be reached in a timely manner.
- **Access letters for humanitarian partners have been significantly delayed in 2020, which affects the movement of personnel and humanitarian aid and delay assistance.**

⁷ REACH Intention Survey (July 2019) – average percentage for Iraq.

⁸ 44% of the 123,000 people living in MoMD tents are in Dohuk camps, where only 1% of the population has intention to return.

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Tent replacement in Shariya, Dohuk, December 2019
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