

WINTER SITUATION REPORT #3

IRAQ | 2019 - 2020 PROGRESS REPORT

**Shelter Cluster Iraq**

ShelterCluster.org

Coordinating Humanitarian Shelter

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Report date:	15 th December 2019
Time period covered:	1 st November – 12 th December (Report #3)

Overview

Based on the HRP 2019, winter needs amount at 10.5 MUSD to cover around 60,000 HH in 38 prioritized districts. Based on recent MCNA data, 25,000 IDP HHs¹ are missing winter items, with highest needs reported in the following districts: Kirkuk, Mosul, Sulaymaniyah, Sumail and Zakho.

Camps

As of mid-December 2019, 8,321 MoMD and 6,000 AFAD tents have passed their lifespan. AFAD tent replacement started in Shariya in December 2019, to be followed by Bersive 1 and Yahyawa camps, while MoMD has started replacing tents in Anbar (AAF), Dohuk (Chamishku, Kabarto 1&2, Mamilian), and Ninewa (Essian and Khazer M1). In Jad'ah camps (Ninewa) MoMD has completed its program, and IOM is complementing to cover the remaining IDP families.

Out of camp IDPs

Almost 24,000 HHs residing out of camp needed winter support according to the August 2019 MCNA VII report, however, recent movements from camps have resulted in increases in IDPs out of camp in critical shelter, with partners currently planning coverage for more than 27,000 families. IDPs residing out of camp should be targeted using the Cash Working Group Socio-Economic Vulnerability Assessment Tool (SEVAT). Cash or voucher-based winter programming is encouraged, especially in areas where other partners are partially covering needs through a similar modality so as not to cause tensions among people assisted with different means.

Returnees

Under the HRP 2019, shelter support has been prioritized above winter support. This decision accounted for the plans of MoMD to scale up reconstruction and rehabilitation in areas of return, disbursement of return grants, payment of compensations claims and resumption of all social services through PDS².

Government support

As in previous years, humanitarian Partners will count on the commitment of Ministry of Oil and MOMD to provide heating fuel (kerosene) in time to meet winter needs. Failing in this crucial area may push families into negative coping mechanisms (such as burning trash, as witnessed in previous years).

Trough the HCT the Shelter Cluster will continue advocating with the Government of Iraq to ensure that kerosene needs for vulnerable populations are met³, as well as through the provision of winter clothing and the replacement of those tents that are not providing adequate protection from climatic conditions.

For more detailed context analysis and planning, please see [Winter Report #1 \(31 October 2019\)](#)

¹ 23,800 HHs out of camps and 1,200 HHs in camp settings, based on the declared needs for winter heaters, through MCNA VII

² This scale up of Government' support is meant to address broad barriers to return.

³ Reference to the [Kerosene Position Paper of the Shelter Cluster](#).

Partners' support plan

Partners have confirmed plans to assist 81,700 IDP families during winter 2019/2020 to cover 87% of all IDPs in camps and 100% of the IDPs residing out of camp who have expressed winter needs in the 2019 MCNA

- Several partners have secured funds and have plans in place to cover 81,700 IDP families (including 52,400 HHs in camps and 29,300 out of camps): **CRS, IOM, IRW, Mission East, and UNHCR**.
- **UNICEF** will be able to cover 50,500 children with winter clothing, of which 82% in camps and 18% in out of camp settings.
- Several other partners are still finalising their winter plans, in coordination with the Shelter Cluster.

Partners' achievements (1st November – 12th December 2019)

Partners have provided winter support to 20,022 IDP households Equal to 78% of the overall winter target for IDPs out of camps and 3% for IDPs in camps⁴

- **18,541 families** (78% of the out of camp target) have been reached by: **UNHCR** (14,791 HHs supported with cash for winter), **IOM** (1,050 HHs supported through in-kind support) and **CRS** (2,700 HHs supported with cash for winter)
- 1,137 families received winter NFIs (in-kind) in IDP camps in Dohuk governorate and Al-Karamah (Salah Al Din) by **UNHCR** through **Qandil** and **Blumont**. 344 HHs were reached in Baghdad governorate (Abu Ghraib camp) by **IOM**. Remaining families in camps will be covered by **UNHCR** cash for winter programme, except for identified gaps below.
- 38,290 children (76% of the overall planned) in and out of camps have been assisted with winter clothing. 13,470 children received winter clothing in Ninewa camps (As Salamiyah and Hamam Al Alil 1) and 13,345 children received clothing out of camps in Salah Al Din and Sinjar district by **UNICEF**. 9,794 children received cash for winter clothing in Kirkuk camps (Laylan 1&2 and Yahyawa) by **Tearfund**. 2,130 children in Kabarto 1 received in-kind winter clothing support by **BCF**.
- **MoMD** distributed kerosene in 17 camps – at least 40 litres per HH in Diyala, Dohuk, Ninewa and Sulaymaniyah. No information about kerosene distribution in Centre & South has been provided.⁵
- Tent replacement in camps before the winter months has also progressed with the following partners: **IOM** (2,204 tents in Jad'ah), **UNHCR** (1,722 tents through **BCF, HRF** and **YAO** in Erbil, Kirkuk and Sulaymaniyah) and **NRC** (1,135 tents in Hamam Al Alil 2).

⁴ Even though the needs for winter items are very low in camps (according to MCNA VII), Shelter Cluster is measuring the progress against the target of the full IDP camp population (as of November 2019 CCCM Master List).

⁵ Kerosene distribution should be reported through the Shelter Cluster online form by Camp Managers on a regular basis.

Outstanding needs

Gaps in Camps

Gaps remain in Jad'ah 1 and 5 (Mosul) where no winter partner has been identified. IOM, TdH and NRC are closely coordinating to reach out around 1,400 families with winter kits in AAF and HTC (Falluja). However, less than 3% and 8% respectively of the total camp population in Mosul and Falluja districts reported winter needs, according to the latest MCNA. Smaller camps in Baghdad (Al-Nabi Younis, Zayona), Diyala (Muskar Saad) and Kerbala (Al-Kawthar) also have no confirmed commitment from Partners to receive winter support.

Gaps out of Camps

Gaps remain for 6,600 HHs in Diyala, Ninewa and Salah al-Din governorates.

MOMD tent replacement

MoMD tents in need of replacement numbers, as per below table, are what Camp Management considered for critical replacement and was identified based on limited capacity from MoMD to provide the support.

On average, 88.6%⁶ of the 123,000 people⁷ residing in camps with MoMD tents have no intention to return to their areas of origin within the next 12 months. Nonetheless, due to the ongoing camp consolidation and closure process, some tents will be never replaced, leaving people in the cold weather for the coming weeks.

Governorate	Camp	Date of camp opening	Camp population Nov 2019 (individuals)	MOMD tents beyond lifespan as of 12 Dec 2019
Dahuk	Chamishko**	Nov-14	26,520	3,700
	Kabarto 1	Nov-14	13,508	516
	Kabarto 2	Nov-14	13,648	1,440
	Mamilian	Dec-14	996	91
Dahuk total			54,672	5,747
Ninewa	Essian	Dec-14	14,759	1,059
	Khazer M1	Oct-16	6,456	755
	As Salamiyah 1	May-17	15,202	760
Ninewa total			36,417	2,574
Total			91,089	8,321 *

* The above table does not include the Jad'ah and Ashti camps where IOM has completed 90% of the tent replacement.

** BRHA, with support from GIZ, has started tent replacement in Chamishko, Essian, Kabarto 1&2 and Mamilian and the figures above are reflective of this progress – more than 50% of the camp population is completed.

Constraints

- The GoI has not shared any plans with humanitarian partners to indicate that adequate quantities of heating and cooking fuel will be provided to people in need in a timely manner.
- MoMD has indicated readiness to replace 14,500 tents in Dohuk governorate camps. BRHA, with support from GIZ, has so far replaced 7,434 of those and continues to work towards full replacement.
- MoMD has not communicated plans for distribution of winter items and clothing for IDPs in and out of camp.
- Access in some of the targeted areas in Centre and South such as Anbar, Baghdad & Diyala, remains a big constraint due to the ongoing demonstration in that part of the country. Partners are closely collaborating with the Cluster, to make sure the targeted beneficiaries in those locations will be reached in a timely manner.

⁶ REACH Intention Survey 2019 – average percentage for Iraq.

⁷ 44% of the 123,000 people living in MoMD tents are in Dohuk camps, where only 1% of the population has intention to return.

Coordination

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NFI distribution in Al Karamah camp, December 2019