

Myanmar Shelter Cluster ShelterCluster.org Coordinating Humanitarian Shelter



Minutes of Shelter / NFI / CCCM National Cluster Meeting

10:00 – 12:00, Wednesday, 30th November 2016

UNHCR Office, Yangon

Attendees: NRC, Medair, Worldvision, Qatar Red Crescent, UNHCR, IRC, ICRC, OCHA, ECHO & French Embassy Apologies: DRC, DFAT & IFRC

	Agenda Item	Discussion	Action / Actor / Date
1.	Introductions	Introductions were made. The national coordinator (CC) noted the statement made by a UNHCR person in Bangladesh and passed on the position of UNHCR Myanmar. In terms of a northern Rakhine State (nRS) update there was nothing further to share other than what continues to be circulated in OCHA updates.	
2.	Clear Minutes & Actions from Previous Meeting	 Minutes of 26th October were discussed; cleared/uploaded to Cluster website: <u>http://www.sheltercluster.org/library/national-cluster-meeting-minutes-2016</u>. Action points: OUTSTANDING Rakhine: still a shelter gap of over +US\$1 million, - close to 20,000 IDPs in need of adequate shelter – outstanding; CC to share Cluster Coordination Performance Monitoring Tool (CPMT) findings on Cluster website and to organize national workshop to discuss results and agree on actions to be taken to improve weak areas – outstanding; Following on, UNHCR Myanmar seeking support of the Global Clusters on revising/simplifying the (CPMT) tool questions – done; CCCM monitoring of camps and generating monthly reports – see below; CC to give update on MHF funding dispersal – done;¹ 	

¹ New MHF funding might become available in 2016/17. OCHA is thinking about allocating an envelope to nRS, if access opens up (notably in terms of food security). MHF funds are intended to fund projects within the HRP, so NRS would be outside of the HRP. 1.8 million USD remains for 2016 (including emergency reserve/ without the possible new funds). Breakdown of contributions dispersed from MHF so far in 2016: 48% INGO 39% NGO 13% UN. Shelter is by far the biggest receiver, with 31% of allocated funds (1.6 million USD).





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	 Cluster Lead to explore the feasibility of a joint Rakhine State Government and Cluster shelter strategy w/shop related to shelters in the IDP camps – outstanding; Invitation to the breakfast meeting – CC approached Marta Kaszubska (MK) of the INGO Forum to suggest the Cluster come and brief on efforts around reforming the CMC. MK's view was on this occasion the agenda was already full. MK suggested perhaps another occasion which CC was fully receptive. Action was with MK to invite the Cluster Lead.
3. Myanmar Humanitarian Response Plan 2017	 The Humanitarian Response Plan (HRP) was approved and endorsed by the HCT last Friday, together with the Humanitarian Needs Overview (HNO). Both documents will be available at: <u>http://www.sheltercluster.org/library/humanitarian-country-team-strategiesresponse-plans-2017</u> Final comments from this Cluster included: Lack of correlation between sectors/Clusters in terms of caseload/those in-need; Perhaps there could have been more emphasis that the situation in Rakhine is not going to be solved by a humanitarian response alone, not least with funding levels likely not to increase for the humanitarian; Previously coverage of Northern Shan was always cited as <u>Northern</u> Shan State. Now it has now been referenced simply as "Shan State". The understanding of this Cluster is that the current coverage includes Northern Shan but not all of Shan and when and how was a different decision taken that the international architecture now covered all of Shan State? A discussion then took place in the meeting regarding the situation in central Rakhine State and the root causes as well as the future of the camps. Some contributions centered on the fact that it appears to be an "unwritten policy that the camps will remain for years to come". Lastly, Qatar Red Crescent (QRC) is expecting to have funding available for shelter next year. The Cluster Lead continues to welcome further updates as and when they become available. Money is needed.
 Monthly Monitoring Tool Mobile Platform Tool (KOBO) Demonstration (& Camp Profiling) 	The Cluster Lead Information Management team demonstrated the new monthly monitoring tool , which included trainings/roll-out. The new tool will capture data in the priority camps in Sittwe, Pauktaw and Meybon Townships, which combined house over 93% of the remaining IDP caseload. Once shared with the Camp Management Agencies for any further comments the data will be published at the following links: Sittwe: <u>http://www.sheltercluster.org/library/camp-site-profiles-sittwe-township-2016-2017</u> Pauktaw: <u>http://www.sheltercluster.org/library/camp-site-profiles-pauktaw-township-2016-2017</u> Meybon: http://www.sheltercluster.org/library/camp-site-profiles-meybon-township-2016-2017





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	One page summary sheet: http://www.sheltercluster.org/library/camp-site-profiles-summary-table-2016-2017 The tool is based on ODK mobile/tablet technology, otherwise called KOBO. Participants asked about possible implications in the usage of KOBO forms plus information sharing with MIMU and its possible introduction in Kachin/Northern Shan. The latter is not currently envisaged for various reasons. It was also noted that IRC is collecting health data in a similar manner and would be happy to share. ICRC also has a similar tool they are about to roll out.There has also been further progress with the JIPS camp profiling and rollout with the Rakhine State Government has been agreed. There is also a new link on the Cluster website that will continue to be uploaded with relevant documents as they emerge: http://www.sheltercluster.org/library/camp-profiling-2016-jips .	
5. Kachin & Northern Shan	 The NFI list for prioritisation of winter distribution was shared (see attached <i>Winter NFI Prioritisation,</i> November - December 2016). NRC raised some concerns about double distribution. According to media reports, the charity foundation of KBZ also conducted some distributions of winter items. ECHO noted that they met with JST and that they were informed about a limited distribution of NFIs and cash in Sumprabum. Regarding the situation in Northern Shan, the Cluster is coordinating the distribution of NFIs from various actors. The road between Lashio and Muse is not officially closed, however the security situation is poor and no humanitarian organisation is currently using the road. There are also reports from Mongkoe, that some people are trapped there between the frontlines. It is also reported that recently displaced in and around Muse are returning. The latest number is around 200 IDPs remaining in displacement sites, however at one point numbers were as high as 2,000 IDPs. The JST noted on 24th November the "arbitrary arrest" of around 60 people attending a wedding. Collating the views of various Cluster partners, including DRC, Save the Children, ICRC, KBC and KMSS the view was the situation was "volatile" and "fluid". 	CC to connect sub-national Cluster Coordinator with NRC to ensure no duplication of winter items plus try and determine the distribution plans conducted by KBC with the support of the KBZ foundation
6. Rakhine State	 The strategic objectives for CCCM Cluster 2017 were presented, as agreed by the Cluster at the Rakhine State level (see attached CCCM - Activities of Camp Management Agencies, 2016-2017). Following on, the issues around the Camp Management Committees (CMC) remain plentiful. A list was shared with the Cluster about the measures that have been taken by the Cluster to "try" improve the CMC situation (see attached CMC Reform Process 	





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(Chronology) - updated 15th November 2016). Additionally, the document TECHNICAL WORKING GROUP (TWiG) for CMC Reform, Rakhine State, November 2016 was also shared. Highlighting a key passage in terms of trying a new approach the CC noted that:
"Rather than redesign the camp management structure as suggested in the discussion paper on CMC reform, partners agreed to work within the current camp management structure developed by the RSG in 2013 and address the TWiG objective in two phases. Firstly, Terms of Reference (ToR) will be developed for the CMC and the four sub-committees with linkages to the community groups established by NGOs. Once roles and responsibilities have been clearly assigned to each sub-committee, a code of conduct will be drafted to mitigate the poor practices that currently exist."
 Again it was stressed that the thinking of the RSG remains <i>very</i> different from the thinking of the international humanitarian community and the alliance between the authorities and the CMC seems remain strong for mutually beneficial reasons. This makes introducing reform very hard
 On the issue of the CMCs from the WaSH perspective, the new national WaSH Cluster Coordinator gave her thoughts. One idea was to pay a salary to the CMC members in order to avoid corruption yet others were <i>less</i> convinced in the logic of paying money to address corruption. This led into a more specific discussion about the SOPs. Responding to the WaSH Cluster's request from this Cluster to help address specific issues that impact WaSH actors the CC was clear; in all and anywhere they could appropriately support they would and MUST.²

² Following the meeting a specific gathering in December (with key WaSH actors and the CC) was hosted by UNICEF. As a result of that meeting the following emerged:

- 1. The consensual view seemed to be that there needed to be annex to the current SOPs that concerned specific WaSH implementation issues rather than getting the Rakhine State Government to sign off on a new WaSH specific SOP. That annex must be the responsibility of the WaSH Cluster and their engagement with the Rakhine State Government. Still, to that end the Shelter/NFI/CCCM Cluster will of course support where it can. The wider point was made that synergy between the Shelter/NFI/CCCM Cluster and the WaSH Cluster and their respective relationships with the Rakhine State Government remains very important and recalled the period when the WaSH regular forum would follow (as a matter of routine) the Shelter/NFI/CCCM Cluster's forum in Sittwe, both co-chaired by the Rakhine State Government (RSG).
- 2. The need for a CMC Communication Strategy; to ensure the WaSH Cluster liaise with the Government, CMAs and WaSH partners to have a clear message to CMC regarding three priority points: contractors' selection, labor selection and land compensation. The WaSH Cluster will coordinate with partners to agree on a sound and effective strategy and revert to CCCM Cluster by early January. CCCM and WaSH Clusters will liaise with the government to request their support in tackling this issue.
- 3. Translation there are potential issues with the SOP that "got lost in translation". The WaSH Cluster will seek translation support with special attention to the three key issues raised by WaSH partners and will revert to CCCM Cluster if issues are found by early January.





At the last meeting there was a presentation made by Awango on their solar powered lighting products. Several agencies have been trying out the samples and some are still in the process of testing them. Initial feedback has been positive. For more information, please contact directly to Damien Motteau (damian.motteau@external.total.com).
Global CBPF Retreat & Invitation to an MHF Working Session, 5 th or 9th December 2016. For those interested contact OCHA directly.
ECHO thanked UNHCR and OCHA for organising their Director's visit to Kachin, which especially highlighted the serious shelter situation.
The next meeting is likely to be in January, unless there is a desire or need to hold a meeting in late December.
The CC wished to underscore his <u>huge appreciation</u> to all those who engaged and supported this Cluster throughout the year. None of it goes unnoticed or unappreciated. As ever the Cluster seeks to provide value and service to its members. It can always seek do better and will and without the partners continued support "nothing is achievable". On a less positive note, while the transition following the general election had brought a real sense of optimism in terms of what might have been achievable, 2016 had honestly proved a "tough year". In terms of real progress things remained static or had in some cases regressed. He wished everyone a good festive break and hoped for greater success in 2017.

Documents shared in hard copy with the participants at the meeting or in soft copy to all Cluster partners: Shelter-NFI-CCCM YGN Cluster Meeting Minutes 26th October 2016

OCHA

Myanmar Humanitarian Country Team Summary Note, 15th December 2016 Inter-Cluster Coordination Group, 9th January 2017 Myanmar SIMEX 2016 - Final Report (English version) Myanmar SIMEX 2016 - Final Report (Myanmar version) Myanmar HCT Terms of Reference - Revised December 2016

^{4.} Code of Conduct & ToR – ensure that WaSH Cluster partners get a chance to contribute to CMC Reform-related documents. The WaSH Cluster in Rakhine will stay tuned into the process, with work already underway on the ToR. The CCCM Cluster will seek and count on WaSH for contributions. A Code of Conduct for CMCs will be developed by CCCM with Government and inputs from other clusters including WaSH.



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HCT Priority Action Points 2017 Recommended Dates for HCT Meetings – 2017 DRAFT - ICCG Agenda - 1st February 2017

Protection

Myanmar-HCT Statement of Commitment to Protection, 25 November 2016 iWomen Survey Summary Results on GBV During 16 days Campaign, 2016

Rakhine State

GENDER BASED VIOLENCE AMONG DISPLACED COMMUNITIES IN SITTWE TOWNSHIP, September 2016 CCCM - Activities of Camp Management Agencies, 2016-2017 CMC Reform Process (Chronology) - updated 15th November 2016 Paper on Humanitarian Services Provision, Focus on Camp Management Committees Terms of Reference, Camp Management Structure in IDP Camps in Rakhine State, v.2 TECHNICAL WORKING GROUP (TWiG) for CMC Reform, Rakhine State, November 2016 Status of Shelter Repairs in Rakhine, 30th November 2016 Inter-Cluster Coordination Group, 5th December 2017 UNHCR Monthly Operational Update, October 2016 UNHCR Monthly Operational Update, November 2016

Kachin & Shan

Durable Peace Programme Baseline Report, Kachin, June 2016 (two pager) UNHCR Monthly Operational Update, October 2016 UNHCR Monthly Operational Update, November 2016 Immediate Release of Civilian Population in Mungkoe, 29th November 2016 Inter-NGO One Page Statement on Kachin & Shan, 1st December 2016 The impact of armed conflict displacement on land rights in Kachin State, December 2016 Statement by Civil Society and Faith Organisations, 20th December 2016 DRC Study on Conflict Sensitivity in Kachin & Northern Shan, 2016 Winter NFI Prioritisation, November - December 2016 KBC Pan Hkung Yan Dawai Intervention, 28th November - 28th December, 2016 JST Update on Humanitarian Situation in Northern Shan State, 8th January 2017 JST Update on Humanitarian Situation in Kachin & Northern Shan States, 19th January 2017